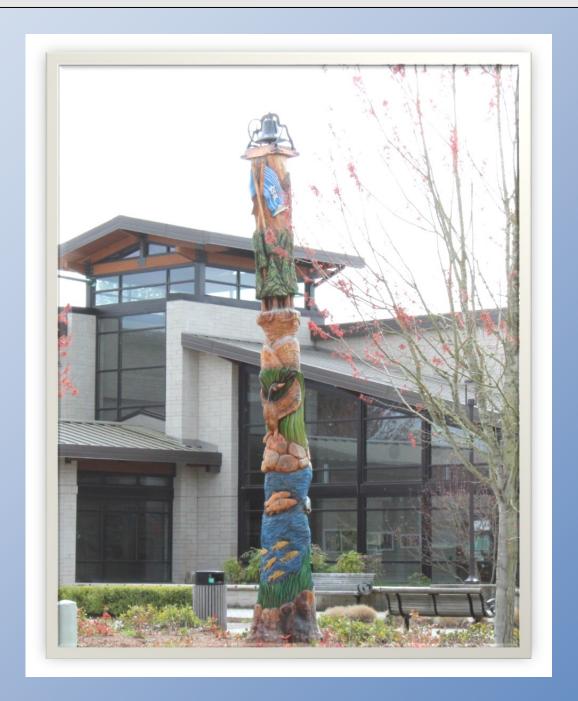
# City of Keizer Marion County, Oregon

Annual Comprehensive Financial Report Fiscal Year Ended June 30, 2022



CITY OF KEIZER
MARION COUNTY, OREGON
ANNUAL COMPREHENSIVE
FINANCIAL REPORT
Fiscal Year Ended June 30, 2022

Prepared by
City of Keizer - Finance Department
Timothy E. Wood, Assistant City Manager

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**MAYOR Term Expires** Cathy Clark January 2023 CITY COUNCIL Position 1 – Laura Reid January 2025 Position 2 – Shaney Starr January 2025 Position 3 – Kyle Juran January 2025 Position 4 – Roland Herrera January 2023 Position 5 – Elizabeth Smith January 2023 Position 6 – Dan Kohler January 2023

City Officials may be contacted at:

Mailing Address 930 Chemawa Road NE Keizer, Oregon 97303

**STAFF** 

INTERIM CITY MANAGER R. Wes Hare

CHIEF OF POLICE John Teague

CITY RECORDER Tracy Davis

ASSISTANT CITY MANAGER Timothy E. Wood HUMAN RESOURCES DIRECTOR Machell DePina

> PLANNING DIRECTOR Shane Witham

PUBLIC WORKS DIRECTOR Bill Lawyer

CITY ATTORNEY E. Shannon Johnson



# City of Keizer

Phone: (503) 390-3700 • Fax: (503) 393-9437 930 Chemawa Rd. N.E. • P.O. Box 21000 • Keizer, OR 97307-1000

December 16, 2022

Citizens of Keizer The Honorable Mayor Cathy Clark Members of the City Council Adam Brown, City Manager 930 Chemawa Road NE Keizer, Oregon 97303

#### INTRODUCTION

The City of Keizer Finance Department is pleased to submit the Annual Comprehensive Financial Report (ACFR) of the City of Keizer, Oregon for the fiscal year ended June 30, 2022. This report is published in fulfillment of the Oregon Revised Statutes (ORS 297.425), which require that every general-purpose local government publish a complete set of audited financial statements within six months of the close of the fiscal year.

The financial statements and supporting schedules have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and meet the requirements of the standards as prescribed by the Secretary of State. We believe the data, as presented, are accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

Responsibility for the completeness and reliability of the information contained in this report rests with the City's management and is based on an internal control structure designed for this purpose. The internal control structure is designed to provide reasonable, rather than absolute, assurance that these objectives are met because the cost of the internal control should not exceed the related benefits likely to be derived.

The accounting firm of Grove, Mueller & Swank, P.C. performed an audit of our financial statements and other information using generally accepted auditing standards. Their unmodified opinions are included in the Financial Section of the report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. It provides additional information to this letter and this letter should be read in conjunction with it.

#### THE CITY

The City of Keizer, Oregon (City) is a financially independent entity located in Marion County in the center of the Willamette Valley. The City is bordered on the western edge by the Willamette River, southern edge by the city of Salem, eastern edge by Interstate 5, and the northern edge by rural portions of Marion County. The City was incorporated in 1982 and operates under a charter that was adopted and has been periodically updated by the voters. The City of Keizer is the 15<sup>th</sup> largest city by population in the state of Oregon.

"Pride, Spirit and Volunteerism"

The City operates under a council-manager form of government. The council-manager form of government separates the legislative policy function from the professional administrative functions. The City Council consists of a Mayor and six Councilors, all of which are volunteers. The Mayor is the formal representative of the City, and is elected to a two-year term by the voters at-large on a non-partisan ballot. The City Council is composed of six non-partisan members elected to four-year terms, with half the council elected every two years. These seven officers comprise the Council who make the policy decisions for municipal activity and pass its ordinances and resolutions.

The Council appoints a City Manager who is responsible for the administration and execution of the City's policies and ordinances. As of June 30, 2022, there are 95 full-time city employees working in eight departments: City Manager, Finance, Human Resources, Public Works, Planning, City Recorder, Legal Services and Police Services. The City is subject to collective bargaining agreements with the Keizer Police Association and the Municipal Utility Workers' Local 737.

The City provides basic services. These services include police, municipal court, street construction and maintenance, water reservoirs, wells and water lines, storm drainage, land use planning and zoning, public improvements, parks and administrative services. The City contracts with the City of Salem, Oregon for maintenance of its sanitary sewer system and administers the billing function for use of this facility.

In June 1997, the City revised its tax base for the first time since 1986. Shortly thereafter, Oregon's tax system was overturned by Ballot Measure 50 and like all Oregon cities, Keizer had a permanent tax rate, replacing the existing tax base. The tax rate is constrained by the effects of Measure 5, which limits the consolidated tax rate that local governments can charge plus Measure 50, which limits growth in assessed value and places a tax rate limit that can be charged on each parcel of taxed property. The City's permanent levy rate is \$2.0838 per thousand. This amount will be applied to the taxable assessed value on the roll. The assessed value growth is limited to 3.0% plus any new construction, remodeling, or value increases due to property sales. In Fiscal Year 2022, the City's taxable assessed value increased 3.3% overall.

#### ECONOMIC CONDITION AND OUTLOOK

The City's economic condition is significantly influenced by the economic conditions of the neighboring cities, since the majority of the workforce that resides within the City commutes to Salem or the Portland Metro area for employment. The area's unemployment rate decreased to 5.0% as compared to 6.9% the previous year. The unemployment rate increased primarily as the result of social distance mandates issued by the Governor of Oregon in response to the COVID-19 outbreak. The City's economy is supported by jobs in the service, technology/manufacturing, retail and government sector.

When the City was incorporated, the City limits were aligned adjacent to the urban growth boundaries leaving little opportunity for annexation. In fact, the City's area has increased less than one-hundredth of one square mile since it was incorporated. This geographic constraint will result in new residential and commercial construction slowing over time as infill is completed. Despite the geographic constraint and the economic slowdown the City's real market value continues to exceed the assessed value.

#### FINANCIAL INFORMATION

#### ACCOUNTING SYSTEM AND BUDGETARY CONTROL

The City is required by state law to budget all funds. The budgeting process includes employee and citizen input through various stages of preparation, public hearings and adoption of the original budget by the City Council. Requirements not anticipated in the original budget may be added through the use of a supplemental budget. A supplemental budget requires publications in newspapers and adoption by the City Council. Original and supplemental budgets may also be modified by the use of appropriation transfers between the cost categories. Such transfers require approval by the City Council.

Budgetary control is maintained at the fund and/or departmental level by comparison of estimated purchase amounts with adopted appropriations prior to placing purchase orders to vendors. The City Manager and the seven department heads are responsible for ensuring their departments, funds and programs fall within appropriated amounts.

#### FINANCIAL PLANNING

The City will continue to have an ongoing need for new or expanded streets, water, stormwater, and sanitary sewer systems, public safety measures and cultural and recreation opportunities. The guiding principle for all of the City's long-term financial planning is a focus on sustainability. Service levels are set and planned for in a manner in which costs are not allowed to exceed revenue. The City actively engages in long-term financial planning through its annual budgetary process, the creation of master plans for certain services and through the development of a multi-year long-range financial plan.

#### CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate for Achievement of Excellence in Financial Reporting to the City of Keizer for its annual comprehensive financial report for the fiscal year ended June 30, 2021. This was the twenty-third consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### DISTINGUISHED BUDGET PRESENTATION AWARD

The City of Keizer received GFOA's Distinguished Budget Presentation Award for its FY 21-22 annual budget document and the FY 22-23 annual budget has been submitted. This is the eighth year that the City of Keizer has achieved the prestigious award of a distinguished presentation. The Distinguished Budget Presentation is the highest form of recognition in governmental budgeting. Its attainment represents a significant accomplishment by a government and its management. In order to receive the award, a governmental unit must publish a budget document that meets program criteria as a policy document, a communications medium, an operations guide, and a financial plan.

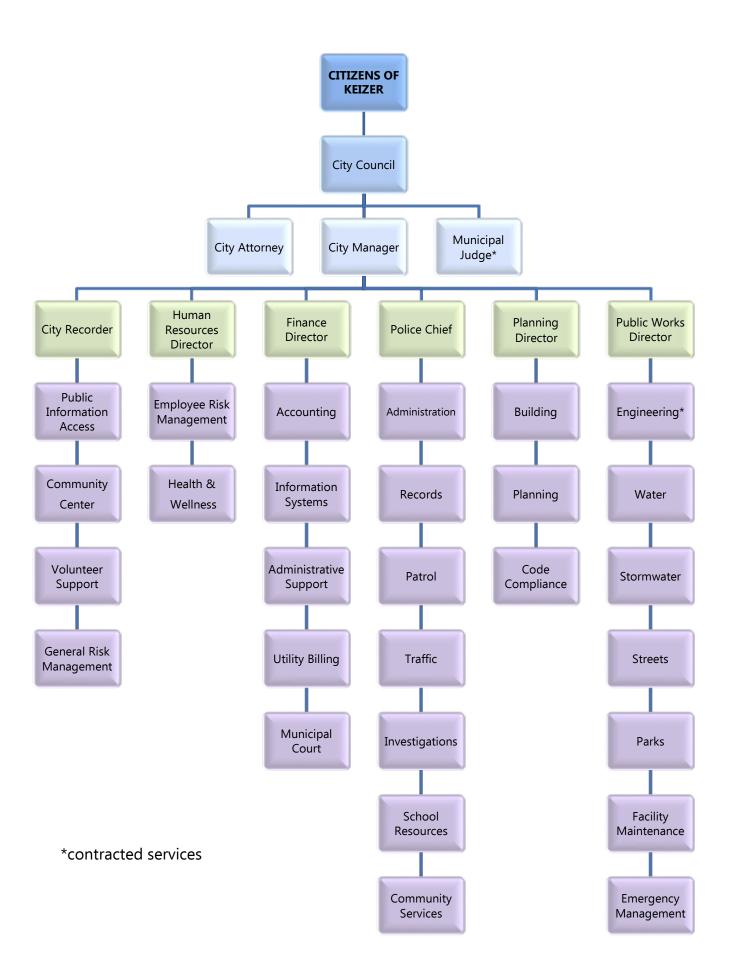
#### **ACKNOWLEDGMENTS**

Special recognition is given to the City's Finance staff whose hard work and dedication during the annual audit ensures the preparation of the Annual Comprehensive Financial Report on a timely basis. I also recognize and thank all other Departments within the City who provided supporting information for this report. I would like to express my appreciation to the Mayor, City Council members, the Audit Committee, the Budget Committee, and the City Manager for their leadership, support and dedication, to ensure the sound financial operations of the City of Keizer. Preparation of this report would not have been successful without that support.

Respectfully submitted,

Timothy E. Wood Assistant City Manager

Limoth E. Wood





# Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Keizer Oregon

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO



# GROVE, MUELLER & SWANK, P.C.

# Certified Public Accountants and Consultants

475 Cottage Street NE, Suite 200, Salem, OR 97301 (503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Council Members City of Keizer 930 Chemawa Road NE Keizer, Oregon 97303

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Keizer, Oregon (the City) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Keizer, Oregon, as of June 30, 2022 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A) and the schedules of revenues, expenditures, and changes in fund balance – budget and actual for the General, American Rescue Plan Act, Street and Transportation Improvement funds ("the budgetary schedules"), the City's PERS schedules and the City's OPEB schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to management's discussion and analysis, PERS schedules and OPEB schedules described in the preceding paragraph in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary schedules described above were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The budgetary schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Comprehensive Financial Report (ACFR)

Management is responsible for the other information included in the ACFR. The other information comprises the introductory and statistical section of the ACFR but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 16, 2022, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

Ryan T. Pasquarella, Shareholder

December 16, 2022

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Fiscal Year Ended June 30, 2022

This discussion and analysis of the City of Keizer's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2022. Please read it in conjunction with the accompanying transmittal letter (beginning on page ii), the basic financial statements (beginning on page 16), and the accompanying notes to those basic financial statements (beginning on page 29).

#### THE FINANCIAL STATEMENTS

The financial statements presented herein include all of the activities of the City of Keizer (the City) and its component unit using the integrated approach as prescribed by GASB Statement No. 34. The *government-wide financial statements* (pages 16-18) present the financial picture of the City from the economic resources measurement focus using the accrual basis of accounting. Governmental activities and business type activities are presented separately. These statements include all assets of the City (including infrastructure) as well as all liabilities (including long-term debt). Additionally, certain eliminations have occurred as prescribed by Statement No. 34 in regards to interfund activity, payables and receivables.

The *fund financial statements* (pages 19-28) include statements for each of the categories of activities - governmental and proprietary. The governmental activities are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. The proprietary activities are prepared using the economic resources measurement focus and the accrual basis of accounting. A reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach.

#### REPORTING THE CITY AS A WHOLE

The **Statement of Net Position** and the **Statement of Activities** report financial information about the City as a whole and about its activities. These statements include *all* assets and liabilities of the City using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net position* and the changes in net position. Net position is the difference between assets and liabilities, which is one way to measure the City's financial health, or *financial position*. Over time, *increases or decreases* in the City's net position is one indicator of whether its *financial health* is improving or deteriorating. Other factors to consider are changes in the City's property tax base and the condition of the City's infrastructure. In these statements, City activities are separated as follows:

Governmental activities - Most of the City's basic services are reported in this category, including General Government, Public Safety, Community Development, and Parks and Public Works. Property taxes, state shared revenues, interest income, franchise fees, and state and federal grants finance these activities.

**Business-type activities** - The City's water, sewer, stormwater and street lighting activities are reported in this category. The City charges a fee to customers to cover all or most of the cost of certain services it provides.

#### REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

Governmental funds - Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The reconciliation of differences between the governmental fund financial statements and the government-wide financial statements is explained in a section following each governmental fund financial statement.

**Proprietary funds -** When the City charges customers for the services it provides - whether to outside customers or to other units of the City - these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements but provide more detail and additional information, such as cash flows.

#### FINANCIAL ACTIVITIES OF THE CITY AS A WHOLE

#### Government-wide Financial Statements

#### Statement of Net Position

The following table reflects the condensed Statement of Net Position compared to the prior year.

Table 1
Statements of Net Position
As of June 30.

	Governmental		Busine	• •			
	Activ	<u> ities                                  </u>	Activ	ities	Totals		
	2022	2021	2022	2021	2022	2021	
Cash and investments	\$ 19,276,500	\$ 12,790,441	\$ 5,038,561	\$ 4,290,167	\$ 24,315,061	\$ 17,080,608	
Other assets	10,248,991	10,939,537	1,868,378	1,915,272	12,117,369	12,854,809	
Capital assets	58,186,939	60,230,412	10,893,507	10,913,845	69,080,446	71,144,257	
Total assets	87,712,430	83,960,390	17,800,446	17,119,284	105,512,876	101,079,674	
Total deferred outflows of resources	5,225,422	3,902,691	1,424,158	1,051,241	6,649,580	4,953,932	
Total assets and deferred outflows of resources	92,937,852	87,863,081	19,224,604	18,170,525	112,162,456	106,033,606	
Other liabilities	9,846,195	14,034,285	3,284,609	4,347,010	13,130,804	18,381,295	
Long-term debt	11,215,000	12,371,000	-	-	11,215,000	12,371,000	
Total liabilities	21,061,195	26,405,285	3,284,609	4,347,010	24,345,804	30,752,295	
Total deferred inflows of resources	6,230,425	828,149	1,804,835	295,595	8,035,260	1,123,744	
Total liabilities and deferred inflows of resources	27,291,620	27,233,434	5,089,444	4,642,605	32,381,064	31,876,039	
Net position							
Net investment in capital assets	46,971,939	47,859,412	10,893,507	10,913,845	57,865,446	58,773,257	
Restricted	23,115,260	17,810,620	1,645,880	1,533,001	24,761,140	19,343,621	
Unrestricted	(4,440,967)	(5,040,385)	1,595,773	1,081,074	(2,845,194)	(3,959,311)	
Total net position	\$ 65,646,232	\$ 60,629,647	\$ 14,135,160	\$ 13,527,920	\$ 79,781,392	\$ 74,157,567	

Overall the City's financial position increased by \$5.6 million. The majority of the increase is due to receiving \$5.3 million in American Rescue Plan Act funds as part of the Federal and State COVID-19 pandemic relief efforts. The majority of the ARPA funds are still available as the projects are still in the planning stages. The Governmental Activities increase in financial position is joined by an increase in Business-type Activities.

#### **Governmental Activities**

The City's net position from governmental activities increased \$5.0 million from \$60.6 million to \$65.6 million. This increase is the change in net position reflected in the condensed Statement of Net Position, and explained below:

- Cash and investments increased by \$6.5 million as the result of normal fluctuations in when cash is received in addition to receiving \$5.6 million in ARPA funds of which \$4.8 million is still on hand.
- Other assets decreased by \$0.7 million, as a result the ongoing collection of \$1.0 million in assessments associated with the Keizer Station Local Improvement District offset by \$0.3 million increase in receivable amounts at year end.
- Capital assets decreased by \$2.0 million, primarily as a result of
  - o \$1.4 million for acquisition of capital assets (primarily street resurfacing projects) offset by
  - o \$3.4 million of depreciation expense and asset disposals.
- Deferred outflows of resources increased by \$1.3 million as the result of a change in the underlying actuarial assumptions associated with the Oregon Public Employee Retirement System.
- Other liabilities decreased by \$4.2 million as the result of a decrease in the Net Pension Liability associated with the Oregon Public Employee Retirement System.
- Long-term debt outstanding decreased by \$1.2 million, as the result of paying down the debt associated with the Keizer Station Local Improvement District bond and the Dearborn Bridge Replacement bank loan.
- Deferred inflows of resources increased by \$5.3 million as the result of the net difference between projected and actual earnings on Oregon Public Employee Retirement System's pension plan investments.

#### **Business-type Activities**

The City's net position from business-type activities increased by \$0.6 million from \$13.5 million to \$14.1 million. This increase is the change in net position reflected in the Statement of Net Position, and explained below:

- Cash and investments increased by \$0.7 million as the result of normal fluctuations in when cash is received.
- Capital assets remained consistent at \$10.9 million as a result of \$0.7 million investment in water and sewer systems and equipment and vehicles offset by \$0.7 million of depreciation expense.
- Deferred outflows of resources increased by \$0.4 million as the result of a change in the underlying actuarial assumptions associated with the Oregon Public Employee Retirement System.
- Other liabilities decreased by \$1.1 million as the result of a decrease in the Net Pension Liability associated with the Oregon Public Employee Retirement System.
- Deferred inflows of resources increased by \$1.5 as the result of the net difference between projected and actual earnings on Oregon Public Employee Retirement System's pension plan investments.

#### **Statement of Activities**

The following table reflects the condensed Statement of Activities and comparison to the prior year.

Table 2
Statements of Activities
For the years ended June 30,

	Governmental		Busine	ss-type			
	Activities		Activ	vities	Totals		
	2022	2021	2022	2021	2022	2021	
Program Revenues							
Fees, fines, and charges for services	\$ 2,211,573	\$ 2,167,092	\$ 12,104,825	\$ 11,900,151	\$ 14,316,398	\$ 14,067,243	
Operating grants and contributions	8,884,920	4,672,078	-	-	8,884,920	4,672,078	
Capital grants and contributions	595,188	170,880	74,502	40,642	669,690	211,522	
Total program revenues	11,691,681	7,010,050	12,179,327	11,940,793	23,871,008	18,950,843	
General Revenues							
Taxes and assessments	6,252,444	6,093,066	-	-	6,252,444	6,093,066	
Franchise taxes	3,044,911	2,895,179	-	-	3,044,911	2,895,179	
Intergovernmental	1,234,553	848,936	-	-	1,234,553	848,936	
Gain on the sale of capital assets	12,526	26,000	-	-	12,526	26,000	
Miscellaneous	717,344	726,350	321,210	178,647	1,038,554	904,997	
Total general revenues	11,261,778	10,589,531	321,210	178,647	11,582,988	10,768,178	
Total Revenues	22,953,459	17,599,581	12,500,537	12,119,440	35,453,996	29,719,021	
Expenses							
Programs	17,408,574	18,897,986	12,421,597	12,132,815	29,830,171	31,030,801	
Change in net position before transfers	5,544,885	(1,298,405)	78,940	(13,375)	5,623,825	(1,311,780)	
Transfers	(528,300)	(541,651)	528,300	541,651			
Change in net position	5,016,585	(1,840,056)	607,240	528,276	5,623,825	(1,311,780)	
Beginning net position	60,629,647	62,469,703	13,527,920	12,999,644	74,157,567	75,469,347	
Ending net position	\$ 65,646,232	\$ 60,629,647	\$ 14,135,160	\$ 13,527,920	\$ 79,781,392	\$ 74,157,567	

#### **Governmental Activities**

The City's net position from governmental activities increased by \$5.0 million in the current year as compared to a decrease of \$1.8 million in the previous year. This change in net position primarily reflects:

- Fee, fines and charges for services remained consistent with the prior year as the result of ongoing lower planning and public works permit fees associated with a slowdown in construction stemming from the ongoing COVID-19 pandemic.
- Operating grants and contributions increased by \$4.2 million as the result of the City receiving approximately \$5.3 million in ARPA funds offset by \$1.1 million of CARES Act funds received in the previous year to support the relief and recovery from the COVID-19 Pandemic.
- Capital grants and contributions increased by \$0.4 million primarily as the result of receiving \$0.2 million in reimbursement for a street project.

- Taxes and assessments These are revenues arising from property taxes, street lighting district assessments, local improvement district assessments and urban renewal tax increment revenues. Taxes and assessments increased \$0.2 million as the result of an increase in the assessed value of property within the City limits and additional construction resulting in more property tax collected.
- Miscellaneous Revenues primarily consist of interest earnings on funds held for working capital needs and interest earned on assessments and reserves held over an extended period of time.
- Programs These are direct expenses that are specifically associated with a service, program, or department
  and, thus, are clearly identifiable to a particular function. The following table reflects the changes in program
  expenses:

Table 3
Governmental Activities - Program Expenses
For the years ended June 30,

					Compared	l to	
	2022		2021		Prior Year		
Programs	Amount	%	Amount	%	Change	%	
General government	\$ 2,887,746	16.6%	\$ 3,107,038	16.4%	\$ (219,292)	-7.1%	
Community and youth services	41,020	0.2%	34,124	0.2%	6,896	20.2%	
Community development	2,257,319	13.0%	2,369,993	12.5%	(112,674)	-4.8%	
Parks	942,361	5.4%	1,025,417	5.4%	(83,056)	-8.1%	
Public safety	8,779,740	50.4%	9,601,858	50.9%	(822,118)	-8.6%	
Public works	1,908,335	11.0%	2,109,276	11.2%	(200,941)	-9.5%	
Interest on long-term debt	592,053	3.4%	650,280	3.4%	(58,227)	-9.0%	
Total expenses	\$ 17,408,574	100.0%	\$ 18,897,986	100.0%	\$ (1,489,412)	-7.9%	

Program expenses decreased by \$1.5 million from \$18.9 million in the prior year to \$17.4 million in the current year. The primary reason for the decrease is due to expenditures associated with the CARES Act grant of \$1.1 million and costs associated with the City recovering from the ice storm natural disaster that occurred during February 2021 didn't recur during the current year.

#### **Business-type Activities**

The City's net position from business activities increased by \$0.6 million in the current year as compared to \$0.5 million in the previous year. This change in net position primarily reflects:

• Fees, fines, and charges for services increased by \$0.2 million from \$11.9 million in the prior year to \$12.1 million in the current year. The increase is attributed to rate increases associated with water and sewer services.

Program expenses are direct expenses that are specifically associated with a service, program, or department and, thus, are clearly identifiable to a particular function. The following table reflects the changes in program expenses:

Table 4
Business-type Activities - Program Expenses
For the years ended June 30,

							Compare	d to	
	2022			2021			Prior Year		
Programs	 Amount %			Amount	%		Change	%	
Water	\$ 3,343,602	26.9%	\$	3,272,934	27.0%	\$	70,668	2.2%	
Sewer	6,605,147	53.2%		6,463,650	53.2%		141,497	2.2%	
Stormwater	1,791,322	14.4%		1,727,255	14.2%		64,067	3.7%	
Community center	259,853	2.1%		274,021	2.3%		(14,168)	-5.2%	
Street lighting	 421,673	3.4%		394,955	3.3%		26,718	6.8%	
Total expenses	\$ 12,421,597	100.0%	\$	12,132,815	100.0%	\$	288,782	2.4%	

Program expenses increased by \$0.3 million primarily as the result of an increase in pass through sewer charges from the City of Salem who is responsible for maintaining the regional sewer system. The sewer increase was offset by lower than anticipated costs in the community center as the result closing the center due to the COVID-19 pandemic.

#### **Fund Financial Statements - Governmental Funds**

The following table reflects a summary of ending fund balances for governmental funds compared to the prior year.

Table 5
Governmental Funds - Fund Balances
As of June 30,

0 14

					Compare	a to
	2022		2021		Prior Year	
Major Funds	Amount	%	Amount	%	Change	%
General	\$ 4,310,928	22.5%	\$ 4,024,145	32.0%	\$ 286,783	7.1%
Streets	2,015,183	10.5%	1,033,393	8.2%	981,790	95.0%
ARPA	4,820,024	25.1%	-	0.0%	4,820,024	100.0%
Transportation Improvement	3,631,614	18.9%	3,394,392	27.1%	237,222	7.0%
Keizer Station LID	2,697,467	14.1%	2,683,235	21.3%	14,232	0.5%
Other governmental funds	1,704,121	8.9%	1,435,024	11.4%	269,097	18.8%
Total fund balances	\$ 19,179,337	100.0%	\$ 12,570,189	100.0%	\$ 6,609,148	52.6%

At June 30, 2022, the City's governmental funds reported combined fund balances of \$19.2 million, which is a increase of \$6.6 million compared with last year. In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

#### General

The General fund accounts for all of the financial resources of the City, which are not accounted for in any other fund. Principal sources of revenue are property taxes, franchise taxes, state shared revenues and fines and forfeitures. Principal expenditures are made for public safety, community development, administration, and parks.

The General fund revenue decreased by \$0.5 million from \$13.7 million in the prior year to \$13.2 million in the current year. General fund revenue consisted of the following:

					Compared		
	2022		2021		Prior Year		
	Amount	%	Amount	%	Change	%	
Taxes and assessments	\$ 6,246,837	47.4%	\$ 6,107,528	44.5%	\$ 139,309	2.3%	
Licenses and permits	4,587,951	34.8%	4,325,118	31.5%	262,833	6.1%	
Charges for services	322	0.0%	1,738	0.0%	(1,416)	100.0%	
Intergovernmental	1,700,559	12.9%	2,560,089	18.7%	(859,530)	-33.6%	
Fines and forfeitures	401,654	3.0%	481,622	3.5%	(79,968)	-16.6%	
Miscellaneous	250,406	1.9%	242,761	1.8%	7,645	3.1%	
Total General fund revenue	\$ 13,187,729	100.0%	\$ 13,718,856	100.0%	\$ (531,127)	-3.9%	

General fund expenditures consisted of the following:

					Compared	l to	
	2022		2021		Prior Year		
	Amount	%	Amount	%	Change	%	
General government	\$ 2,600,479	20.3%	\$ 3,018,998	23.3%	\$ (418,519)	-13.9%	
Community and youth services	41,020	0.3%	34,124	0.3%	6,896	20.2%	
Community development	476,623	3.7%	511,758	3.9%	(35,135)	-6.9%	
Parks	952,792	7.4%	1,129,130	8.7%	(176,338)	-15.6%	
Public safety	8,740,258	68.2%	8,270,260	63.8%	469,998	5.7%	
Total General fund expenditures	\$ 12,811,172	100.0%	\$ 12,964,270	100.0%	\$ (153,098)	-1.2%	

General government costs decreased by \$0.1 million primarily as the result of less costs in the general government and parks departments. Public safety expenditures increased as the result of the Police Department getting closer to being fully staffed.

#### American Rescue Plan Act (ARPA) Fund

The ARPA fund is used to account for the funds received from the U.S. Department of the Treasury as part of the Coronavirus State Fiscal Recover Fund. The City was awarded \$8.8 million of which \$4.4 million was received during Fiscal Year 2021-22. The funds must be spent by December 31, 2026. In addition, the City received \$850,000 in additional ARPA related funds from the State of Oregon. The City has expended approximately \$0.4 million during Fiscal Year 2021-22.

#### Street Fund

The Street fund accounts for the use of gas tax revenue received. Street fund revenues increased by \$0.5 million from \$2.9 million in the prior year to \$3.4 million in the current year, primarily as the result of an increase in driving associated with the reduction of stay at home measures recommended state wide in response to the COVID-19 pandemic.

Expenditures are restricted to street and bike-path related projects and costs, plus debt service on street-related debt. Expenditures were \$1.9 million in the current year as compared to \$2.5 million in the prior year. The decrease is

associated with delaying capital projects in light of the COVID-19 pandemics impact on contractor availability and the supply chain.

#### Transportation Improvement Fund

The Transportation Improvement fund is used to account for systems development charges designated for transportation improvements. These fees are collected from new development in the City. Improvements are included in the City Council adopted Transportation Master Plan and expenditures follow the adopted methodology.

Consistent with prior year the Transportation Improvement fund collected approximately \$0.2 million in revenues and did not have any expenditures.

#### Keizer Station LID Fund

The Keizer Station LID fund accounts for the improvements to the Keizer Station Development project. In fiscal year 2007 a line-of-credit was used to finance the construction phase of the project. The development was completed in fiscal year 2008 and the City paid off the line-of-credit by issuing long-term debt. The costs of the improvements have been assessed to the property owners who directly benefit from the project. The assessment payments will be used to pay off the long-term debt.

The Keizer Station LID fund revenues remained consistent at \$1.6 million in the current year as compared to the prior year.

The Keizer Station LID fund expenditures remained consistent at \$1.6 million in the current year as compared to the prior year. The \$1.6 million is principal and interest payments on the outstanding debt.

#### Other Governmental Funds

These funds are not presented separately in the basic financial statements, but are individually presented as supplementary information.

#### **Fund Financial Statements - Proprietary Funds**

The following table reflects a summary of net position for Proprietary Funds compared to the prior year.

Table 6
Proprietary Funds - Net Position
As of June 30,

					Compared	l to	
	2022	2022			Prior Year		
Major Funds	Amount	%	Amount	%	Change	%	
Sewer and Sewer Reserve	\$ 1,971,573	13.9%	\$ 2,009,751	14.9%	\$ (38,178)	-1.9%	
Water and Water Facility	8,578,007	60.7%	8,391,136	62.0%	186,871	2.2%	
Stormwater	2,835,703	20.1%	2,484,644	18.4%	351,059	14.1%	
Other funds	749,877	5.3%	642,389	4.7%	107,488	16.7%	
Total net position	\$ 14,135,160	100.0%	\$ 13,527,920	100.0%	\$ 607,240	4.5%	

#### Water and Water Facility Funds

The Water and Water Facility funds account for the operations, maintenance, and capital construction of the water system. The primary sources of revenues are user fees, system development charges, and interest earnings.

The Water and Water Facility funds revenues increased by \$0.1 million from \$3.5 million in the prior year to \$3.5 million in the current year. The primary reason for the increase is a 4% rate increase that took effect January 1, 2021.

The Water and Water Facility funds expenses increased to \$3.5 million in the current year as compared to \$3.2 million in fiscal prior year. The increase is due to higher capital outlay associated with waterline replacement projects.

#### Sewer and Sewer Reserve Funds

The Sewer and Sewer Reserve funds account for the operations, maintenance, and capital construction of the water and wastewater collection systems. The primary sources of revenues are user fees, system development charges, and interest earnings. The City of Keizer contracts with the City of Salem to provide sewer services to Keizer residences. Much of the activity in the fund is "passed through"; it is collected from the customer and paid to the City of Salem for sewer services. A portion of each billing receipt is retained in the fund to pay the cost of administering the sewer accounts.

The Sewer fund revenues and expenses increased to \$6.6 million in the current year as compared to \$6.4 million in the prior year. The increase is due to a 3.0% rate increase that took effect January 1, 2022 offset by lower consumption charges.

#### Stormwater Fund

The Stormwater fund reflects a program designed to meet the Federal Clean Water Act. The primary sources of revenues are user fees, system development charges and gas tax revenues (transferred from the City's Street fund).

The Stormwater fund revenues remained consistent at \$1.6 million during the year. The last rate increase took effect January 1, 2020.

The Stormwater fund expenses decreased \$0.1 million from \$1.9 million in the prior year to \$1.8 million in the current year. The decrease is primarily attributed to lower capital outlay.

#### **Budgetary Highlights**

The General fund budget was modified during the year to recognize and appropriate additional resources available as the result of entering into an agreement with the Salem Keizer School District for police support services. The additional resources provided for an additional \$187,000 in staff costs and \$80,000 for police vehicles.

The General fund expenditures were under the final amended budget by approximately \$0.8 million primarily due to having unfilled positions in the Police and Community Development departments.

#### **Capital Assets**

As of June 30, 2022, the City had invested \$69.1 million in capital assets as reflected in the following table, which represents a net decrease (additions, deductions, and depreciation) of \$2.1 million, when compared to the previous fiscal year.

Table 7
Capital Assets as of June 30, (net of depreciation)

	Govern	Governmental		ss-type		
	Activ	rities	Activ	ities	Totals	
	2022	2021	2022	2021	2022	2021
Land	\$ 14,941,368	\$ 14,941,368	\$ 371,759	\$ 371,759	\$ 15,313,127	\$ 15,313,127
Building and improvements	60,309,124	59,162,399	1,065,730	1,065,730	61,374,854	60,228,129
Equipment and vehicles	3,506,848	3,372,736	1,466,658	1,435,286	4,973,506	4,808,022
Infrastructure	38,935,047	38,935,047	27,927,665	27,292,012	66,862,712	66,227,059
Accumulated depreciation	(59,505,448)	(56,181,138)	(19,938,305)	(19,250,942)	(79,443,753)	(75,432,080)
Net capital assets	\$ 58,186,939	\$ 60,230,412	\$ 10,893,507	\$ 10,913,845	\$ 69,080,446	\$ 71,144,257

The following table is a summarized reconciliation of the change in capital assets.

Table 8
Changes in Capital Assets
For the year ended June 30, 2022

	Governmental Activities	Business-type Activities	Total
Beginning balance	\$ 60,230,412	\$ 10,913,845	\$ 71,144,257
Additions	1,380,690	667,025	2,047,715
Depreciation	(3,424,163)	(687,363)	(4,111,526)
Net capital assets	\$ 58,186,939	\$ 10,893,507	\$ 69,080,446

For more detailed information see the Notes to Basic Financial Statements (pages 40-41).

The City depreciates all its capital assets except for land.

#### **Debt Outstanding**

As of June 30, 2022, the City had \$11.2 million in debt (bonds, notes, etc.) outstanding compared to the \$12.4 million last year.

# Table 9 Outstanding Debt at Year End As of June 30,

	<b>Totals</b>				
	2022	2021			
Governmental Activities Gas Tax Revenue Loan 2018	\$ 1,400,000	\$ 1,506,000			
Keizer Station LID Bonds 2008	9,815,000	10,865,000			
Total Governmental Activities	11,215,000	12,371,000			

For more detailed information see the Notes to Basic Financial Statements (pages 42-43).

#### **ECONOMIC FACTORS**

The economy of the City and its major initiatives are discussed in detail in the accompanying Transmittal Letter.

#### FINANCIAL CONTACT

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Director at 930 Chemawa Road NE, Keizer, Oregon 97303.

**BASIC FINANCIAL STATEMENTS** 

	Governmental Activities	Business-type Activities	Totals
ASSETS			
Cash and investments	\$ 19,276,500	\$ 5,038,561	\$ 24,315,061
Accounts receivable	1,229,018	1,680,361	2,909,379
Property taxes receivable	256,598	-	256,598
Assessment liens receivable, net	8,316,184	-	8,316,184
Prepaid items	13,883	-	13,883
Loans receivable	293,124	-	293,124
Inventories	-	148,982	148,982
Nondepreciable capital assets	14,941,368	371,759	15,313,127
Other capital assets, net of depreciation	43,245,571	10,521,748	53,767,319
Other post-employment benefits	140,184	39,035	179,219
Total Assets	87,712,430	17,800,446	105,512,876
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources related to OPEB	149,564	41,646	191,210
Deferred outflows of resources related to pensions	5,075,858	1,382,512	6,458,370
Total Deferred Outflows of Resources	5,225,422	1,424,158	6,649,580
LIABILITIES			
Accounts payable	707,725	783,622	1,491,347
Deposits	40,982	258,808	299,790
Accrued interest payable	46,090		46,090
Noncurrent liabilities:	10,000		,
Due within one year:			
Bonds and notes payable	109,000	-	109,000
Accrued compensated absences	231,036	77,284	308,320
Due in more than one year:	201,000	77,20.	200,220
Bonds and notes payable	11,106,000	-	11,106,000
Accrued compensated absences	429,067	143,527	572,594
Other post-employment benefits	1,085,811	302,345	1,388,156
Net pension liability	7,305,484	1,719,023	9,024,507
Total Liabilities	21,061,195	3,284,609	24,345,804
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources related to OPEB	202,627	56,420	259,047
Deferred inflows of resources related to pensions	6,027,798	1,748,415	7,776,213
Total Deferred Inflows of Resources	6,230,425	1,804,835	8,035,260
NET POSITION			
Net investment in capital assets	46,971,939	10,893,507	57,865,446
Restricted for:			
Debt service	12,368,378	234,100	12,602,478
Construction	5,598,652	920,735	6,519,387
Other	5,148,230	491,045	5,639,275
Unrestricted	(4,440,967)	1,595,773	(2,845,194)
Total Net Position	\$ 65,646,232	\$ 14,135,160	\$ 79,781,392

			Program Revenues								
	Expenses		Fees, Fines and Charges for Services		G	perating rants and ntributions	Capital Grants and Contributions				
FUNCTIONS/PROGRAMS		anp emses	<u></u>	20171003							
Governmental Activities:											
General government	\$	2,887,746	\$	164,657	\$	5,275,425	\$	189,751			
Community and youth services		41,020		-		-		-			
Community development		2,257,319		77,604		4,619		-			
Parks		942,361		771,507		2,653		182,181			
Public safety		8,779,740		1,145,312		468,692		-			
Public works		1,908,335		16,984		3,133,531		223,256			
Stadium operations		-		35,509		-		-			
Interest on long-term debt		592,053		-				-			
Total Governmental Activities		17,408,574		2,211,573		8,884,920		595,188			
Business-type Activities:											
Water		3,343,602		3,437,752		-		74,502			
Sewer		6,605,147		6,563,903		-		-			
Stormwater		1,791,322		1,615,371		-		-			
Community center		259,853		67,766		-		-			
Street lighting		421,673		420,033							
Total Business-type Activities		12,421,597		12,104,825				74,502			
Total Activities	\$	29,830,171	\$	14,316,398	\$	8,884,920	\$	669,690			

#### General Revenues:

Property taxes
Sales taxes
Franchise taxes
Intergovernmental - unrestricted
Gain on the sale of capital assets
Miscellaneous

Total General Revenues

Transfers

Change in Net Position

Net Position, July 1, 2021

Net Position, June 30, 2022

Net (Expenses) Revenues and	
Changes in Net Position	

Governmental Activities	Business-type Activities	Totals
\$ 2,742,087	\$ -	\$ 2,742,087
(41,020)	-	(41,020)
(2,175,096)	_	(2,175,096)
13,980	-	13,980
(7,165,736)	-	(7,165,736)
1,465,436	_	1,465,436
35,509	-	35,509
(592,053)		(592,053)
(5,716,893)	-	(5,716,893)
	168,652	160 650
-	(41,244)	168,652 (41,244)
-	(175,951)	(175,951)
-	(192,087)	(173,931)
-	(1,640)	(1,640)
	(1,040)	(1,040)
	(242,270)	(242,270)
(5,716,893)	(242,270)	(5,959,163)
6,079,430	_	6,079,430
173,014	_	173,014
3,044,911	_	3,044,911
1,234,553	_	1,234,553
12,526	_	12,526
717,344	321,210	1,038,554
11,261,778	321,210	11,582,988
(528,300)	528,300	
5,016,585	607,240	5,623,825
60,629,647	13,527,920	74,157,567
\$ 65,646,232	\$ 14,135,160	\$ 79,781,392

## JUNE 30, 2022

		General		ARPA	Spec	cial Revenue Street		nsportation provement
		General		AMA		Sireet	1111	provemeni
ASSETS								
Cash and investments	\$	3,827,866	\$	4,827,219	\$	1,821,428	\$	3,631,614
Accounts receivable		937,029		-		271,515		-
Loans receivable		-		_		-		-
Property taxes receivable		256,598		-		-		-
Assessment liens receivable, net		-		-		2,740		-
Prepaid items		13,883				<u>-</u>		<del>-</del>
Total Assets	\$	5,035,376	\$	4,827,219	\$	2,095,683	\$	3,631,614
LIABILITIES, DEFERRED INFLOWS AND FUND BALAN	ICES							
Liabilities								
Accounts payable	\$	180,151	\$	7,195	\$	77,760	\$	-
Accrued expenses payable		294,482		_		_		-
Deposits		40,982						
Total Liabilities		515,615		7,195		77,760		-
Deferred Inflows								
Unavailable revenue		208,833		-		2,740		-
Fund Balances								
Nonspendable		13,883		-		-		-
Restricted for:								
Debt service		-		-		152,200		-
Construction		-		-		1,862,983		3,631,614
Other		-		4,820,024		-		-
Committed for:								
Police		245,356		-		-		-
Parks		464,043		-		-		-
Unassigned		3,587,646		-				-
Total Fund Balances	-	4,310,928	-	4,820,024		2,015,183		3,631,614
Total Liabilities, Deferred Inflows and Fund Balances	\$	5,035,376	\$	4,827,219	\$	2,095,683	\$	3,631,614

	ebt Service		Other				
	Keizer	Goı	vernmental				
S	tation LID		Funds		Totals		
\$	2,697,466	\$	1,690,608	\$	18,496,201		
	-		13,738		1,222,282		
	-		293,124		293,124		
	-		-		256,598		
	8,313,444		-		8,316,184		
	-				13,883		
\$	11,010,910	\$	1,997,470	\$	28,598,272		
\$	_	\$	225	\$	265,331		
	-		-		294,482		
	-		-		40,982		
	-		225		600,795		
	8,313,443		293,124		8,818,140		
	-		-		13,883		
	2,697,467		-		2,849,667		
	-		1,375,915		6,870,512		
	-		328,206		5,148,230		
	_		-		245,356		
	-		-		464,043		
					3,587,646		
	2,697,467		1,704,121		19,179,337		
\$	11,010,910	\$	1,997,470	\$	28,598,272		

RECONCILIATON OF BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2022

Fund Balances	\$ 19,179,337
The Statement of Net Position reports receivables at their net realizable value. However, receivables not available to pay for current-period expenditures are deferred in governmental funds.	8,818,140
Net pension liability, deferred outflows of resources arising from contributions paid, and deferred inflows arising from changes in proportionate share of earnings in the current year are not financial resources in governmental funds, but are reported in the Satement of Net Position.	
Net pension liability	(7,305,484)
Deferred outflows	5,075,858
Deferred inflows	(6,027,798)
Capital assets are not financial resources in governmental funds, but are reported in the Statement of Net Position at their net depreciable value.	
Costs of capital assets	117,692,387
Accumulated depreciation	(59,505,448)
All liabilies are reported in the Statement of Net Position. However, if they are not due and payable in the current period, they are not recorded in governmental funds.	
Bonds and notes payable	(11,215,000)
Accrued interest payable	(46,090)
Accrued compensated absences	(660,103)
OPEB liability	(1,085,811)
OPEB asset	140,184
OPEB deferred outflows	149,564
OPEB deferred inflows	(202,627)
An internal service fund is used to charge the cost of technology, communications, administrative services and risk management to the individual funds. The assets and	
liabilities of the internal service fund is included in governmental activities	
in the Statement of Net Position.	639,123
Net Position of governmental activities	\$ 65,646,232

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2022

			Spec	ial Revenue		
	C 1	4 DD 4		C44	Transportation	
	 General	 ARPA		Street	<u>Imp</u>	provement
REVENUES						
Taxes and assessments	\$ 6,246,837	\$ _	\$	307	\$	-
Licenses and permits	4,587,951	-		16,984		189,751
Charges for services	322	-		-		-
Intergovernmental	1,700,559	5,260,425		3,355,217		-
Fines and forfeitures	401,654	- -		-		-
Miscellaneous	250,406	<del>-</del>		23,263		17,471
Total Revenues	13,187,729	5,260,425		3,395,771		207,222
EXPENDITURES						
Current operating						
General government	2,565,737	440,401		-		-
Community and youth services	41,020	_		-		-
Community development	476,623	_		-		-
Parks	679,935	-		-		-
Public safety	8,534,944	-		-		-
Public works	-	-		873,271		-
Capital outlay	512,913	-		867,777		-
Debt service						
Principal	-	-		106,000		-
Interest	 	 <del>-</del>		45,933		
Total Expenditures	 12,811,172	440,401		1,892,981		
REVENUES OVER (UNDER)						
EXPENDITURES	376,557	4,820,024		1,502,790		207,222
OTHER FINANCING SOURCES (USES)						
Proceeds from property sales	12,526	-		-		-
Transfers in	104,500	-		-		30,000
Transfers out	 (206,800)	 		(521,000)		
Total Other Financing Sources (Uses)	 (89,774)	 		(521,000)		30,000
NET CHANGE IN FUND BALANCES	286,783	4,820,024		981,790		237,222
FUND BALANCES, Beginning of year	4,024,145			1,033,393		3,394,392
FUND BALANCES, End of year	\$ 4,310,928	\$ 4,820,024	\$	2,015,183	\$	3,631,614

Debt Service	Other	
Keizer	Governmental	m . 1
Station LID	Funds	Totals
\$ 1,030,231	\$ -	\$ 7,277,375
-	292,529	5,087,215
-	<u>-</u>	322
-	_	10,316,201
-	-	401,654
584,941	27,202	903,283
1,615,172	319,731	23,986,050
-	115,634	3,141,658
-	-	41,020
-	-	476,623
-	-	679,935
-	-	8,534,944
-	-	853,385
-	-	1,380,690
1,050,000	-	1,156,000
550,940	<u> </u>	596,873
1,600,940	115,634	16,861,128
14,232	204,097	7,124,922
-	_	12,526
-	65,000	199,500
	<u> </u>	(727,800)
<u>-</u>	65,000	(515,774)
14,232	269,097	6,609,148
2,683,235	1,435,024	12,570,189
\$ 2,697,467	\$ 1,704,121	\$ 19,179,337

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2022

Net change in fund balances - total governmental funds	\$ 6,609,148
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds defer revenues that do not provide current financial resources. However, the Statement of Activities recognizes such revenues at their net realizable value when earned, regardless of when received.	(1,045,117)
Governmental funds do not report expenditures for unpaid compensated absences and other post employment benefits since they do not require the use of current financial resources. However, the Statement of Activities reports such expenses	
when incurred, regardless of when payment ultimately occurs.	22,957
Capital outlays are reported as expenditures in governmental funds. However, the Statement of Activities allocates the cost of capital outlay over their estimated useful lives as depreciation expense.	
Capital outlays	1,380,690
Depreciation	(3,424,163)
Proceeds from the issuance of long-term debt provide current financial resources to governmental funds and are reported as revenues. In the same way, repayment of long-term debt use current financial resources and are reported as expenditures in governmental funds. However, neither the receipt of debt proceeds nor the payment of debt principal affect the Statement of Activities, but are reported as increases and decreases in noncurrent liabilities in the Statement of Net Position.	
Debt principal payments	1,156,000
Accrued interest payable  Current year pension expense related to change in net pension liability and other post employment benefits are reported as expenses in the Statement of Activities but are not recorded as expenditures in the governmental funds.	4,820 30,544
An internal service fund is used to charge technology, communications, administrative services and risk management to the individual funds. The net revenue of certain activities of the internal service fund is reported with governmental activities.	281,706
Change in net position of governmental activities	\$ 5,016,585

### STATEMENT OF FUND NET POSITION - PROPRIETARY FUNDS JUNE 30, 2022

	Business-type Activities - Enterprise Funds					Governmental
		Water and		Other Enterprise rmwater Funds	Totals	Activities Administrative Services Fund
	Sewer and	Water Facility	Stormwater			
	Sewer Reserve					
ASSETS						
Current Assets						
Cash and investments	\$ 626,667	\$ 1,903,142	\$ 1,658,980	\$ 849,772	\$ 5,038,561	\$ 780,299
Accounts receivable	936,484	413,604	220,060	110,213	1,680,361	6,736
Inventories	<u> </u>	147,243	1,739		148,982	
Total Current Assets	1,563,151	2,463,989	1,880,779	959,985	6,867,904	787,035
Noncurrent Assets						
Nondepreciable capital assets	-	371,759	-	-	371,759	-
Other capital assets, net of depreciation	1,086,925	7,473,162	1,935,580	26,081	10,521,748	-
OPEB asset	2,894	20,852	12,076	3,213	39,035	
Total Noncurrent Assets	1,089,819	7,865,773	1,947,656	29,294	10,932,542	
Total Assets	2,652,970	10,329,762	3,828,435	989,279	17,800,446	787,035
DEFERRED OUTFLOWS OF RESOURCES	;					
Deferred outflows related to OPEB	3,088	22,247	12,884	3,427	41,646	-
Deferred outflows related to pensions	89,473	727,543	460,316	105,180	1,382,512	
Total Deferred Ouflows of Resources	92,561	749,790	473,200	108,607	1,424,158	-
LIABILITIES						
Current Liabilities						
Accounts payable	494,475	137,269	118,371	33,507	783,622	147,912
Deposits	-	229,263	-	29,545	258,808	-
Accrued compensated absences	5,223	47,803	22,525	1,733	77,284	-
Total Current Liabilities	499,698	414,335	140,896	64,785	1,119,714	147,912
Noncurrent Liabilities						
Accrued compensated absences	9,699	88,776	41,833	3,219	143,527	-
Other post-employment benefits	22,416	161,507	93,537	24,885	302,345	-
Net pension liability	102,065	873,599	630,133	113,226	1,719,023	
Total Noncurrent Liabilities	134,180	1,123,882	765,503	141,330	2,164,895	
Total Liabilities	633,878	1,538,217	906,399	206,115	3,284,609	147,912
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to OPEB	4,183	30,139	17,455	4,643	56,420	_
Deferred inflows related to pensions	135,897	933,189	542,078	137,251	1,748,415	
Total Deferred Inflows of Resources	140,080	963,328	559,533	141,894	1,804,835	-
NET POSITION						
Net investment in capital assets	1,086,925	7,844,921	1,935,580	26,081	10,893,507	-
Restricted for:						
Construction	275,306	645,429	-	-	920,735	-
Debt service	-	234,100	-	-	234,100	-
Other	-	-	-	491,045	491,045	-
Unrestricted	609,342	(146,443)	900,123	232,751	1,595,773	639,123
Total Net Position	\$ 1,971,573	\$ 8,578,007	\$ 2,835,703	\$ 749,877	\$ 14,135,160	\$ 639,123

The accompanying notes are an integral part of the financial statements. - 25 -

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2022

		Business-typ	e Activities - Enter	prise Funds		Governmental	
		Water and		Other		Activities	
	Sewer and	Water		Enterprise		Administrative	
	Sewer Reserve	Facility	Stormwater	Funds	Totals	Services Fund	
OPERATING REVENUES							
Licenses and permits	\$ -	\$ 104,712	\$ 11,715	\$ -	\$ 116,427	\$ -	
Charges for services	6,551,185	3,322,909	1,603,656	468,885	11,946,635	4,436,114	
Miscellaneous	12,718	10,131		18,914	41,763	33,026	
Total Operating Revenues	6,563,903	3,437,752	1,615,371	487,799	12,104,825	4,469,140	
OPERATING EXPENSES							
Personnel services	3,015	1,241,109	823,148	77,512	2,144,784	2,869,389	
Materials and services	6,529,788	1,606,684	863,312	589,666	9,589,450	1,318,045	
Depreciation	72,344	495,809	104,862	14,348	687,363		
Total Operating Expenses	6,605,147	3,343,602	1,791,322	681,526	12,421,597	4,187,434	
OPERATING INCOME (LOSS)	(41,244)	94,150	(175,951)	(193,727)	(316,772)	281,706	
NONOPERATING REVENUES (EXPENSES)							
Investment revenue	3,066	10,919	6,010	4,123	24,118	-	
Miscellaneous				297,092	297,092		
Total Nonoperating Revenues (Expenses)	3,066	10,919	6,010	301,215	321,210		
CAPITAL CONTRIBUTIONS		74,502			74,502		
INCOME (LOSS) BEFORE TRANSFERS	(38,178)	179,571	(169,941)	107,488	78,940	281,706	
Transfers in		7,300	521,000		528,300		
CHANGE IN NET POSITION	(38,178)	186,871	351,059	107,488	607,240	281,706	
NET POSITION, Beginning of year	2,009,751	8,391,136	2,484,644	642,389	13,527,920	357,417	
NET POSITION, End of year	\$ 1,971,573	\$ 8,578,007	\$ 2,835,703	\$ 749,877	\$ 14,135,160	\$ 639,123	

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2022

		ewer and ver Reserve		Vater and Water Facility	Sto	ormwater
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$	6,551,253	\$	3,582,610	\$	1,615,636
Cash paid for employee services and benefits		(1,641)	·	(1,227,163)		(816,257)
Cash paid to suppliers for goods and services		(6,523,611)		(1,577,766)		(911,137)
Net Cash Provided by (Used in) Operating Activities		26,001		777,681		(111,758)
CASH FLOWS FROM NON-CAPITAL FINANCING						
ACTIVITIES						
Taxes available for operating purposes Transfers in		-		7,300		521,000
Net Cash Provided by Non-Capital						
Financing Activities		-		7,300		521,000
CASH FLOWS FROM CAPITAL AND RELATED						
FINANCING ACTIVITIES						
Acquisition of capital assets		-		(649,208)		(17,817)
Principal paid on contracts/bonds payable		-		-		-
Contribution of capital				74,502		-
Net Cash Provided by (Used in) Capital Related						
Financing Activities		-		(574,706)		(17,817)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest on investment		3,066		10,919		6,010
Increase (Decrease) in Cash and Investments		29,067		221,194		397,435
CASH AND INVESTMENTS, Beginning of year		597,600		1,681,948		1,261,545
CASH AND INVESTMENTS, End of year	\$	626,667	\$	1,903,142	\$	1,658,980
RECONCILIATION OF CASH PROVIDED BY OPERATING ACTIVITIES TO OPERATING INCOME (LOSS)						
Operating income (loss)	\$	(41,244)	\$	94,150	\$	(175,951)
Depreciation	Ť	72,344	_	495,809	-	104,862
Change in assets and liabilities		, _,_ ,		,		,
Accounts receivable		(12,650)		136,451		265
Prepaid items		(9,441)		-		(181)
Inventory		-		(899)		208
Accounts payable		15,618		29,816		(47,852)
Accued compensated absences		(207)		2,823		(1,507)
Net pension liability		(631)		(4,544)		(2,631)
Other post-employment benefits		2,212		15,667		11,029
Deposits payable				8,408		
Net Cash Provided by (Used in) Operating Activities	\$	26,001	\$	777,681	\$	(111,758)

E	Other nterprise Funds	Totals	Acı Admir	rnmental tivities nistrative tes Fund
\$	508,012 (75,453) (587,664)	\$ 12,257,511 (2,120,514) (9,600,178)		4,464,459 (2,869,389) (1,297,118)
	(155,105)	536,819		297,952
	251,680	251,680 528,300		- -
	251,680	779,980		-
	- -	(667,025)		- -
		74,502		
	-	(592,523)		-
	4,123	24,118		
	100,698	748,394		297,952
	749,074	 4,290,167		482,347
\$	849,772	\$ 5,038,561	\$	780,299
\$	(193,727) 14,348	\$ (316,772) 687,363	\$	281,706
	1,293 18,920	125,359 9,298 (691)		(4,681) - -
	2,002	(416)		20,927
	(1,038)	71		-
	(700) 3,797	(8,506) 32,705		-
	-	8,408		
\$	(155,105)	\$ 536,819	\$	297,952

# CITY OF KEIZER, OREGON NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Financial Reporting Entity

The City of Keizer, Oregon (the "City") was established in November 1982 and is a municipal corporation governed by an elected mayor and six-member council. The council appoints a City Manager to act as the administrative head of operations.

As required by accounting principles generally accepted in the United States of America, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

#### Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are interfund services provided and used. Elimination of these charges would distort the direct costs and program revenues of the various functions concerned.

These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Proprietary funds distinguish *operating* revenues and expenses form *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Basic Financial Statements (Continued)

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has general, special revenue, capital projects, debt service, enterprise and internal service funds. Major individual governmental funds, major individual special revenue funds, and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the other supplementary information.

# Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, receipts and disbursements. The various funds are reported by generic classification within the financial statements.

The General Fund is used to account for all financial resources not accounted for in another fund.

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenue sources" meant that the revenue sources for the fund must be from restricted or committed sources, specifically that a substantial portion of the revenue must be from these sources and be expended in accordance with those requirements.

Capital Project Funds are utilized to account for the financial resources to be used for the acquisition or construction of capital equipment and facilities.

Debt Service Funds are utilized to account for the accumulation of resources for, and the payment of, long-term debt principal and interest.

The reporting model sets forth minimum criteria (percentage of the assets liabilities, revenues or expenses of either fund category or the government and enterprise combined) for the determination of major funds.

The City reports the following major governmental funds:

General Fund - this fund accounts for the activities of the City which are not accounted for in any other fund. Principal sources of revenue are property taxes, franchise fees and state and county shared revenues. Primary expenditures are for public safety, parks, community development and general government. In accordance with GASB No. 54, the Police Services Fund and the Parks Services Funds, which are budgeted as subfunds of the General Fund, are combined with the General Fund for financial reporting purposes.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Basis of Presentation (Continued)

Special Revenue Funds

Street Fund - this fund accounts for highway gas tax apportionments from the State of Oregon. Expenditures are as specified under Article IX, Section 3 of the Constitution of the State of Oregon.

American Rescue Plan Act Fund – this fund was established to account for the intergovernmental resources received from the U.S Department of the Treasury as part of the Coronavirus State and Local Fiscal Recovery Fund.

Transportation Improvement Fund - this fund was established to account for system development fees. The City charges a system development fee per dwelling unit or business type unit to help cover the cost of transportation improvements resulting from development.

Debt Service Fund

*Keizer Station LID Fund* - this fund is used to account for debt service on improvements made to real property to facilitate the construction of Keizer Station, a major shopping complex. Property owner assessments are the primary source of revenue.

The City reports the following non-major governmental funds:

Special Revenue Funds

Keizer Youth Peer Court - this fund accounts for donations received for the benefit of Keizer Youth Peer Court.

*Public Education Government Fund* - this fund accounts for franchise fees assessed on cable television bills. Expenditures are for governmental cable programming.

*Park Improvement Fund* - this fund accounts for money set aside for park purposes. System development fees and interest earnings are the primary source of revenue.

*Housing Services Fund* - this fund accounts for rehabilitation loans to qualifying borrowers. Revenues are primarily from grant revenue and loan repayments.

*Energy Efficiency Revolving Loan Fund* - this fund accounts for rehabilitation loans to qualifying borrowers. Revenues are primarily from grant revenue and loan repayments.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

The City reports the following major proprietary funds:

Sewer Operations – sewer operations consists of the Sewer and Sewer Reserve Funds. These funds account for the operation of the City's wastewater system.

*Water Operations* – water operations consists of the Water and Water Facility Replacement Reserve Funds. These funds account for the operation of the City's water system.

Stormwater Fund – this fund accounts for the operation of the City's stormwater system.

The City reports the following nonmajor proprietary funds:

Lighting Districts Fund - this fund accounts for assessments received to pay for street lighting.

Community Center Fund - This fund accounts for revenues from the use of the Community Center and related costs.

The City has one internal service fund, the Administrative Services Fund. This fund provides administrative services to other City funds.

#### Fund Balance

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Governmental Fund type fund balances are reported in the following classifications.

Fund balance is reported as non-spendable when the resources cannot be spent because they are either in a non-spendable form or legally or contractually required to be maintained intact. Resources in non-spendable form include inventories, prepaid amounts, deposits, and assets held for sale.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when the City Council takes formal action by resolution that places specific constraints on how the resources may be used. The City Council can modify or rescind the commitment at any time through taking a similar formal action.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Fund Balance (Continued)

Resources that are constrained by the City's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent is expressed when the City Council approves which resources should be "reserved" during the adoption of the annual budget.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed or assigned within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

When expenditures are paid for purposes in which multiple classifications of fund balance are available, the City deems committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide financial statements and the proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the statement of net assets. Net assets are segregated into investment in capital assets, net of related debt, restricted and unrestricted components. Operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers property taxes as available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

Those revenues susceptible to accrual are property taxes, franchise fees, license fees, interest revenue and charges for services. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Transfers between funds are to facilitate operations.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reporting amounts of certain assets, liabilities, revenues and expenses as of and for the year ended June 30, 2022. Actual results may differ from such estimates.

#### Cash and Investments

Statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial paper Record, and the State Treasurer's Investment Pool. The City's investment policy is in compliance with the statutes.

Investments are stated at cost, which approximates fair value. Fair value is defined as the amount at which an investment could be exchanged between willing parties, other than in a forced or liquidation sale. The fair value adjustment is an "unrealized" gain or loss and is reported with other interest income. No investments are carried at amortized cost.

For purposes of the statement of cash flows, the proprietary funds consider cash and cash equivalents to include cash and investment pool amounts since they have the characteristics of demand deposits.

Receivables/Deferred Inflows of Resources

Receivables in governmental and business-type funds are stated net of any allowance for doubtful accounts.

Receivables for state, county and local shared revenues, included in accounts receivable, are recorded as revenue in the governmental funds as earned.

Receivables of the business-type funds are recorded as revenue as earned.

Property taxes receivable for the governmental fund types, which have been collected within sixty days subsequent to year end, are considered measurable and available and are recognized as revenues. All other property taxes are offset by unavailable property tax revenues and, accordingly, have not been recorded as revenue.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows, represents an acquisition that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three items that qualify for reporting in this category: unavailable revenue, deferred inflows related to OPEB, and deferred inflows related to pensions. Unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and loans receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The deferred pension and OPEB amounts result from differences between projected and actual investment earnings.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Receivables/Deferred Inflows of Resources (Continued)

Real and personal property taxes are levied upon all taxable property within the City and become liens against the property as of July 1 of each year and are payable in three installments which are due on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by February 15. Taxes unpaid and outstanding on May 16 are considered delinquent. Property taxes receivable by the City represent the City's allocated share of delinquent property taxes and other amounts to be collected from property owners within Marion County, Oregon.

Assessment liens in the governmental fund types are recognized as receivables at the time property owners are assessed for property improvements. All assessments receivable are offset by an unavailable revenue account and, accordingly, have not been recorded as revenue.

Interest earned on assessments in the governmental fund types is accrued when due and is offset by an unavailable revenue account and, accordingly, have not been recorded as revenue.

Inventory

Inventory in the business-type funds is stated at cost (first-in, first-out basis) and is charged to expense as used.

Capital Assets

Capital assets are stated at cost or estimated historical cost.

Normal maintenance and repairs are charged to operations as incurred. Major additions, improvements and replacements are capitalized. Gains or losses from sales or retirements of capital assets are included in operations.

Capital assets include land, right-of-way (included with land), buildings, improvements, equipment, infrastructure, and other tangible and intangible assets costing \$5,000 or more used in operations that have initial useful lives extending beyond one year. Infrastructure are those capital assets that are stationary in nature and can be preserved for a significantly greater number of years than most other capital assets. Infrastructure reported in governmental activities consists of roads, bridges, sidewalks, and traffic and lighting systems. Infrastructure reported in business-type activities consists of water, stormwater and wastewater collection systems.

As permitted by GAAP, the City has limited the retroactive capitalization of governmental fund infrastructure to fiscal years ended after June 30, 1980. Although, the majority of such infrastructure was placed in service before that date, it has not been included in these financial statements since they have been substantially depreciated.

Capital assets are depreciated unless they are inexhaustible in nature (e.g., land and right-of-ways). Depreciation is an accounting process to allocate the cost of capital assets to expense in a systematic and rational manner to those periods expected to benefit from the use of capital assets. Depreciation is not intended to represent an estimate in the decline of fair market value, nor are capital assets, net of accumulated depreciation, intended to represent an estimate of the current condition of the assets, or the maintenance requirements needed to maintain the assets at their current level of condition.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

# Capital Assets (Continued)

Depreciation is computed over the estimated useful lives of the capital assets. All estimates of useful lives are based on actual experience by City departments with identical or similar capital assets. Depreciation is calculated on the straight-line basis. The estimated useful lives of the various categories of assets are as follows:

Buildings20-50 yearsImprovements other than buildings20 yearsInfrastructure20-75 yearsEquipment5 years

Upon disposal of capital assets, cost and accumulated depreciation are removed from the accounts and, if appropriate, a gain or loss on the disposal is recognized. In accordance with the composite depreciation method, no gain or loss is recorded upon disposal, but rather, cost is removed from the capital asset account and charged to the accumulated depreciation account.

# Long-Term Debt

Long-term debt directly related and expected to be paid from the enterprise funds is recorded in these funds. All other unmatured long-term debt is recorded on the Statement of Net Position. Water revenue loan is payable from water sales and system development fees. Gas tax loan is payable from gas tax revenues. Keizer Station LID bonds are payable from property owner assessments.

#### Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows, represents pension and OPEB related items that apply to future periods and so will not be recognized as an outflow of resources (expenditure) until then. The City reports deferred outflow of resources related to pensions and OPEB for contributions made after the June 30, 2020 measurement date, differences between expected and actual experience, and changes in proportionate share.

#### Compensated Absences

Compensated absences are accrued in the government-wide and enterprise funds financial statements as it is earned by employees. In governmental fund types the amounts, if any, which have matured and will be paid from available resources are accrued. Liabilities for accrued compensated absences are generally paid from funds which incur personnel service expenses.

The City has a policy which permits employees to accumulate unused sick pay at the rate of eight hours per month with no maximum accrual balance. Portions of sick pay accumulated at any point in time can be expected to be redeemed before termination of employment, however, such redemptions cannot be reasonably estimated.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Restricted Assets

Amounts reported on the Statement of Net Position as restricted for special purposes represent net assets which are subject to restrictions that are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation.

When expenditures are paid for purposes in which both restricted and unrestricted resources are available, the City deems restricted resources to be spent first.

# Operating Revenues and Expenses

The City, in its proprietary funds, distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund includes the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Budget and Budgetary Accounting**

The City Council adopts the budget on a departmental basis for the General fund and object level for all other funds. Expenditures may not legally exceed that fund's appropriations. Management has no authority outside of budgeted appropriations. City Council may, by resolution, transfer appropriations. Public hearings before a budget committee and the City Council and formal newspaper publications of certain budgetary information must be conducted prior to the formal adoption of the budget by City resolution. The City Council may amend the budget to expend unforeseen receipts by supplemental appropriations. Supplemental budgets require newspaper publications, public hearings in certain circumstances and approval by the City Council prior to enactment. Budgets are adopted on the modified accrual basis of accounting. Appropriations lapse at year-end and may not be carried over.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS.

# Other Post-employment Benefit Plans

The City's net other post-employment benefits plan (OPEB) asset/liability, deferred inflows and outflows related to OPEB and OPEB benefit/expense have been determined on the basis reported by Oregon Public Employees Retirement System (OPERS). Additionally, the City's total OPEB liability, deferred inflows and outflows related to OPEB, and OPEB benefit/expense for the implicit subsidy have been actuarially determined. These amounts are recognized in the government-wide financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### CASH AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed as part of "cash and investments." At June 30, 2022 the carrying value of cash and investments and fair value are approximately equal. Cash and investments are comprised of the following at June 30, 2022:

Cash		
Cash on hand	\$ 2,20	00
Deposits with financial institutions	5,987,63	33
Investments		
Local Government Investment Pool	18,325,22	28
Total Cash and Investments	\$ 24,315,00	51

## Deposits

At year end, the book balance of the City's bank deposits (checking and money market accounts) was \$5,987,633 and the bank balance was \$6,117,099. The difference is due to transactions in process. Deposits are secured to legal limits by federal deposit insurance. The remaining amount is secured in accordance with Oregon Revised Statutes 295 under a collateral program administered by the Oregon State Treasurer.

# Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all demand accounts and the aggregate of all time deposit accounts at each institution. Deposits in excess of FDIC coverage are with institutions participating in the Oregon Public Funds Collateralization Program. The PFCP is a shared liability structure for participating bank depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. Barring any exceptions, a bank depository is required to pledge collateral valued at least 10% of their quarter-end public fund deposits if they are well capitalized, 25% of their quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. As of June 30, 2022, \$5,867,099 of the City's bank balances were exposed to custodial credit risk as they were collateralized under PFCP.

#### Investments

The State Treasurer of the State of Oregon maintains the Oregon Short Term Fund, of which the Local Government Investment Pool is part. Participation by local governments is voluntary. The State of Oregon investment policies are governed by statute and the Oregon Investment Council. In accordance with Oregon Statutes, the investment funds are invested as a prudent investor would do, exercising reasonable care, skill and caution. The Oregon Short Term Fund is the LGIP for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations. At June 30, 2022, the fair value of the position in the Oregon State Treasurer's Short Term Investment Pool was approximately equal to the value of the pool shares. Separate financial statements for the Oregon Short Term Fund are available from the Oregon State Treasurer.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# CASH AND INVESTMENTS (Continued)

#### Interest Rate Risk

In accordance with its investment policy, the City manages its exposure to declines in fair value of its investments by limiting the weighted average maturity of its investments, specifically by maintaining funds in the Local Government Investment Pool.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of a failure of the counterparty, the City will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. Currently the City's investments are limited to the Local Government Investment Pool.

The LGIP is administered by the Oregon State Treasury with the advice of other state agencies and is not registered with the U.S. Securities and Exchange Commission. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short Term Fund Board, which has established diversification percentages and specifies the types and maturities of the investments. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP. These investments within the LGIP must be invested and managed as a prudent investor would, exercising reasonable care, skill and caution. The investment in the Oregon Short Term Fund is not subject to classification. Nevertheless, management does not believe that there is any substantial custodial risk related to investments in the LGIP. The LGIP is not rated for risk quality.

#### RECEIVABLES

			I	Property				
Fund		Accounts	Taxes Assessments		ssessments	Loans		
General	\$	937,029	\$	256,598	\$	_	\$	_
Street		271,515		-		2,740		-
Keizer Station LID		-		-		9,110,444		-
Other governmental funds		13,738		-		-		293,124
Sewer		936,484		-		-		-
Water		413,604		-		-		-
Stormwater		220,060		-		-		-
Administrative Services		6,736		-		-		-
Other business-type funds		110,213		-		-		-
Allowance for doubtful accounts						(797,000)		
	\$	2,909,379	\$	256,598	\$	8,316,184	\$	293,124

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# CAPITAL ASSETS

The summary of capital assets for the business-type activities for the year ended June 30, 2022 is as follows:

		Balances July 1, 2021	Αι	lditions	Deletions		Balances June 30, 2022
NON-DEPRECIABLE							 
Land	\$	371,759	\$	-	\$	-	\$ 371,759
DEPRECIABLE							
Buildings and improvements		1,065,730		-		-	1,065,730
Water and sewer systems		27,292,012		635,653		-	27,927,665
Equipment and vehicles		1,435,286		31,372			 1,466,658
Total depreciable		29,793,028		667,025		-	30,460,053
ACCUMULATED DEPRECIATION							
Buildings		968,958		18,405		-	987,363
Water and sewer systems		17,076,554		570,204		-	17,646,758
Equipment and vehicles		1,205,430		98,754		-	1,304,184
Total accumulated depreciation		19,250,942		687,363			 19,938,305
Business-type activities capital assets, net	\$	10,913,845	\$	(20,338)	\$	-	\$ 10,893,507

Depreciation expense for business-type activities is charged to functions as follows:

Total depreciation expense for business-type activities	\$ 687,363
Community center	 14,348
Stormwater	104,862
Sewer	72,344
Water	\$ 495,809

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# CAPITAL ASSETS (continued)

The changes in the capital assets for governmental activities for the year ended June 30, 2022 are as follows:

		Balances July 1, 2021	A	Additions	Deletions		Balances June 30, 2022	
NON-DEPRECIABLE							 	
Land	\$	14,941,368	\$	-	\$	-	\$ 14,941,368	
DEPRECIABLE								
Buildings and improvements		59,162,399		1,146,725		-	60,309,124	
Equipment and vehicles		3,372,736		233,965		99,853	3,506,848	
Infrastructure	-	38,935,047					 38,935,047	
Total depreciable		101,470,182		1,380,690		99,853	102,751,019	
ACCUMULATED DEPRECIATION								
Buildings		30,762,288		1,789,057		-	32,551,345	
Equipment and vehicles		2,681,823		353,807		99,853	2,935,777	
Infrastructure		22,737,027		1,281,299			 24,018,326	
Total accumulated depreciation		56,181,138		3,424,163		99,853	 59,505,448	
Governmental activities capital assets, net	\$	60,230,412	\$	(2,043,473)	\$	-	\$ 58,186,939	

Depreciation expense for governmental activities is charged to functions as follows:

General government	\$	42,473
Public safety		281,001
Public works		1,063,194
Community development		1,776,809
Parks		260,686
Total dangeriation expanse for accommental activities	\$	3,424,163
Total depreciation expense for governmental activities	Φ	3,424,103

## **LONG-TERM OBLIGATIONS**

Long-term debt transactions for the year were as follows:

	Outstanding July 1, 2021		Issued	Matured/ Redeemed During Year		Outstanding June 30, 2022		Due in One Year	
Governmental Activities									
Notes from Direct Borrowings City of Keizer, Full Faith and Credit Financing 2018 Initial issue \$1,800,000									
interest at 3.05%	\$	1,506,000	\$ -	\$	(106,000)	\$	1,400,000	\$	109,000
General Obligation Bonds Keizer Station LID Bonds 2008 Initial issue \$26,810,000,									
interest only at 5.20%		10,865,000	 		(1,050,000)		9,815,000		
	\$	12,371,000	\$ <u>-</u>	\$	(1,156,000)	\$	11,215,000	\$	109,000
Accrued compensated absences	\$	711,349	\$ 685,818	\$	(737,064)	\$	660,103	\$	231,036
Business-type Activities									
Accrued compensated absences	\$	220,739	\$ 162,221	\$	(162,149)	\$	220,811	\$	77,284

The City's outstanding note from direct borrowings related to governmental activities of \$1,400,000 is an unconditional obligation of the City, which is payable from all legally available funds. In addition, the City pledged its Gas Tax Revenues to pay the amounts due under this financing agreement. The financing agreement requires a reserve of \$152,200 which is included in the Street Fund.

The City's outstanding general obligation bond related to governmental activities of \$9,815,000 is an unconditional obligation of the City, which is payable from all legally available funds. In addition, the City pledged amounts required to be paid to the City under all contracts for installment payment of final assessments for the improvements, the net proceeds of foreclosing the liens securing those contracts, a bond reserve account and earnings on those amounts. The Keizer Station LID bonds require a reserve of \$2,681,000 which was included in the Keizer Station LID fund.

# LONG-TERM OBLIGATIONS (Continued)

The future maturities of obligations outstanding as of June 30, 2022:

Fiscal Year			Government	tal Acı	tivities								
Ending	Boi	nds		Λ	otes from Dir	ect borrowings							
June 30,	 Principal		Interest		Principal		nterest						
2023	\$ -	\$	510,380	\$	109,000	\$	42,700						
2024	-		510,380		112,000		39,376						
2025	-		510,380		116,000		35,960						
2026	-		510,380		119,000		32,422						
2027	-		510,380		123,000		28,792						
2028-2030	-		1,531,140		392,000		63,379						
2031-2033	 9,815,000		510,380		429,000		26,412						
	\$ 9,815,000	\$	4,593,420	\$	1,400,000	\$	269,041						

# Compensated Absences

Compensated absences are liabilities of the fund in which the related payroll costs are accrued, primarily the General Fund, Street Fund, Water Fund, Stormwater Fund and Administrative Services Fund.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### **PENSION PLANS**

# Plan Description

Substantially all City employees are members in the Oregon Public Employees Retirement System (OPERS); a cost-sharing multiple-employer defined benefit pension plan that acts as a common investment and administrative agent for government units in the State of Oregon. Employees hired before August 29, 2003 belong to the Tier One/Tier Two Retirement Benefit Program (established pursuant to ORS Chapter 238), while employees hired on or after August 29, 2003 belong to the OPSRP Pension Program (established pursuant to ORS Chapter 238A). OPERS produces an independently audited ACFR which can be found at: <a href="State of Oregon: EMPLOYERS - Actuarial & Financial Information">State of Oregon: EMPLOYERS - Actuarial & Financial Information</a>.

Net pension liability are liabilities of the fund in which the related payroll costs are accrued, primarily the General Fund, Street Fund, Water Fund, and Stormwater Fund.

#### Benefits Provided

#### Tier One/Tier Two Retirement Benefit

Pension Benefits. The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0% for police and fire employees, 1.67% for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at a minimum retirement age for a service retirement allowance if he or she has had contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General Service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits. Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits. A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefit regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### PENSION PLANS (Continued)

Benefit Changes After Retirement. Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25% on the first \$60,000 of annual benefit and 0.15% on annual benefits above \$60,000.

## **OPSRP Pension Program**

Pension Benefits. The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by formula for members who attain normal retirement age. For general service members, 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit. For police and fire members, 1.8% is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and if the pension program is terminated, the date on which termination becomes effective.

*Death Benefits*. Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

*Disability Benefits*. A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

*Benefit Changes After Retirement.* Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25% on the first \$60,000 of annual benefit and 0.15% on annual benefits above \$60,000.

#### **Contributions**

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2019 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2021. The City's contribution rates for the period were 24.13% for Tier One/Tier Two members, 15.04% for OPSRP General Service members, and 19.40% for OPSRP Police and Fire members. The City's total contributions exclusive of the 6% "pick-up" was \$1,480,477.

Covered employees are required to contribute 6% of their salary to the Plan, but the employer is allowed to pay any or all of the employees' contribution in addition to the required employers' contribution. The City has elected to contribute the 6% "pick-up" or \$431,121 of the employees' contribution.

# PENSION PLANS (Continued)

# Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the City reported a liability of \$9,024,507 for its proportionate share of the OPERS net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to June 30, 2021. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2021, the City's proportion was 0.07542% as compared to 0.06518% at the prior measurement date.

The Oregon Supreme Court (Court) ruled on April 30, 2015 that certain provisions of Senate Bill (SB) 861, signed into law in October 2013, were unconstitutional. SB 861 included provisions that limited post-retirement COLA on benefits accrued prior to the signing of the law. The Court ruled that benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS members who have accrued benefits before and after the effective dates of the 2013 legislation will have a blended COLA rate when they retire. This is a change in benefit terms prior to the measurement date of June 30, 2021, and has been included in the net pension asset/liability proportionate shares calculated by OPERS.

For the year ended June 30, 2022, the City recognized pension expense of \$39,049. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflow of Resources		
Differences between expected and actual experience	\$	844,760	\$	-	
Changes in assumptions		2,259,172		23,905	
Net difference between projected and actual earnings on pension plan investments		-		6,680,832	
Changes in proportionate share		1,831,223		219,906	
Difference between employer contributions and employer's proportionate share of system contributions		3,689		851,570	
City contributions subsequent to the measurement date  Total	\$	1,519,526 6,458,370	\$	7,776,213	

Deferred outflows of resources related to pensions of \$1,519,526 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ending June 30, 2023. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023	\$ (381,201)
2024	(458,027)
2025	(851,506)
2026	(1,438,685)
2027	 292,050
Total	\$ (2,837,369)

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# PENSION PLANS (Continued)

## Actuarial Methods and Assumptions

The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal

Amortization Method Amortized as a level percentage of payroll as layered

amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP

pension UAL is amortized over 16 years

Asset Valuation Method Market value of assets

**Actuarial Assumptions:** 

Inflation Rate 2.40%
Investment Rate of Return 6.90%
Projected Salary Increases 3.40%

Cost-of-living adjustments (COLA) Blend of 2.00% COLA graded COLA (1.25%/0.15%)

in accordance with Moro decision; blend based on

service.

Mortality Healthy retirees and beneficiaries:

Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the

valuation.

Active members:

Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the

valuation.

Disabled retirees:

Pub 2010 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the

valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2018 experience study which reviewed experience for the four-year period ending on December 31, 2018.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### **PENSION PLANS** (Continued)

# Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in June 2021 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption was based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Return	20-Year Annuallize Geometric Mean	Annual Standard Deviation
Global Equity	30.62%	7.11%	4.07%	17.05%
Private Equity	25.50%	11.35%	3.68%	30.00%
Core Fixed Income	23.75%	2.80%	5.19%	3.85%
Real Estate	12.25%	6.29%	5.74%	12.00%
Master Limited Partnerships	0.75%	7.65%	6.30%	21.30%
Infrastructure	1.50%	7.24%	6.68%	15.00%
Commodities	0.63%	4.68%	6.79%	18.85%
Hedge Fundo f Funds - Multistrategy	1.25%	5.42%	6.91%	8.45%
Hedge Fund Equity - Hedge	0.63%	5.85%	7.69%	11.05%
Hedge Fund - Macro	5.62%	5.33%	7.25%	7.90%
US Cash	-2.50%	1.77%	3.79%	1.20%
Total	100.0%			
Assumed Inflation - Mean			2.40%	1.65%

#### Discount Rate

The discount rate used to measure the total pension liability was 6.90% for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### **PENSION PLANS** (Continued)

# Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.90%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

	1% Decrease (5.90%)		 Discount Rate (6.90%)		% Increase (7.90%)
City's proportionate share of the net pension liability (asset)	\$	17,722,132	\$ 9,024,507	\$	1,747,900

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

#### OTHER RETIREMENT AND DEFERRED COMPENSATION PLANS

## **Defined Contribution**

The City transitioned most previous non-PERS employees from a section 401(a) retirement plan to the Oregon PERS retirement fund during fiscal year 2010. At that time a few employees elected to continue with a section 401(a) qualified pension plan. The City Council has the authority to amend the plan provisions and contribution requirements. Contributions to the plan are 11 to 12 percent of compensation paid by the City. There are no employee contributions. Contributions for the year ended June 30, 2022, amounted to \$18,611. Plan assets are invested in registered mutual funds. Benefits are provided at normal retirement age or under other circumstances such as death or disability.

## **Deferred Compensation**

The City offers its permanent, full-time employees a deferred compensation plan under Internal Revenue Code section 457 wherein they may defer amounts earned until a future date when certain circumstances are met. These circumstances are: termination by reason of death, disability, resignation or retirement. Payment to the employees will be made in a lump sum or by annuity. Under the plan the City will match employee contributions up to 6% of an employee's eligible salary, matching contributions totaled \$480,634 for the year ended June 30, 2022.

#### OTHER POST EMPLOYMENT BENEFITS

# Post Employment Benefits Other than Pensions

The other postemployment benefits (OPEB) for the City combines two separate plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and a contribution to the State of Oregon's PERS cost-sharing multiple-employer defined health insurance benefit plan. OPEB are liabilities of the fund in which the related payroll costs are accrued, primarily the General Fund, Street Fund, Water Fund, and Stormwater Fund.

#### Financial Statement Presentation

The City's two OPEB plans are presented in the aggregate on the Statement of Net Position. The amounts on the financial statements relate to the plans as follows:

	Implicit Rate Subsidy Plan	PERS RHIA Plan	Total OPEB on Financials	
Net OPEB Asset	\$ -	\$ 179,219	\$ 179,219	
Deferred Outflows of Resources				
Contributions subsequent to the measurement date	31,936	1,254	33,190	
Change of assumptions	109,905	-	109,905	
Change in proportionate share	-	14,017	14,017	
Net difference between projected and actual earnings	34,098		34,098	
Total deferred outflows of resources	175,939	15,271	191,210	
Total OPEB Liability	(1,388,156)	-	(1,388,156)	
Deferred Inflows of Resources				
Differences between expected and actual experience	(158,973)	(4,986)	(163,959)	
Change of assumptions	(34,342)	(2,666)	(37,008)	
Net difference between projected and actual earnings	-	(42,592)	(42,592)	
Changes in proportionate share		(15,488)	(15,488)	
Total deferred inflows of resources	(193,315)	(65,732)	(259,047)	
OPEB Expense	82,526	(21,529)	60,997	
(Included in program expenses on Statement of Activities)				

# Implicit Rate Subsidy

<u>Plan Description</u> - The City's single-employer defined benefit postemployment healthcare plan is administered by the City's health insurance providers. Benefit provisions are established through negotiations between the City and representatives of City or through resolutions passed by City Council. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

<u>Benefits Provided</u> - The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefits	2
Active employees	93
	95

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

# OTHER POST EMPLOYMENT BENEFITS (Continued)

Total OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - The City's total OPEB liability of \$1,388,156 was measured as of June 30, 2021, and was determined by an actuarial valuation as of July 1, 2020.

For the fiscal year ended June 30, 2022, the City recognized OPEB expense from this plan of \$82,526. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions or inputs	\$ 34,098 109,905	\$ 158,973 34,342
Benefits payments	31,936	
Total	\$ 175,939	\$ 193,315

Deferred outflows of resources related to OPEB of \$31,936 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2023	\$ (7,951)
2024	(7,951)
2025	(7,951)
2026	(7,951)
2027	(2,358)
Thereafter	 (15,150)
Total	\$ (49,312)

Actuarial Assumptions and Other Inputs - The total OPEB liability for the June 30, 2021 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified: inflation rate of 2.50%, projected salary increases of 3.50%, discount rate of 2.16% (change from 2.21% in the previous measurement period), medical and vision varies between 3.75% and 5.00%, dental at -0.25% to 4.00%, and mortality rates based on the Pub 2010 Healthy Annuitant, sex distinct mortality tables blended 50/50 blue collar and white collar, set back one year for males. Mortality is projected on a generational basis using the Unisex Social Security Data Scale.

The discount rate was based on Bond Buyer 20-Year General Obligation Bond Index.

# Changes in the Total OPEB Liability

<u>.</u>	Total OPEF Liability		
Balance as of June 30, 2021	\$	1,282,874	
Changes for the year:			
Service cost		92,273	
Interest on Total OPEB Liability		30,139	
Effect of assumptions changes or inputs		5,770	
Benefit payments		(22,900)	
Balance as of June 30, 2022	\$	1,388,156	

Changes in assumptions is the result of the change in the discount rate from 2.21% to 2.16%.

<u>Sensitivity of the Total OPEB Liability</u> - The following presents the City's total OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.16 percent) or 1-percentage-point higher (3.16 percent) than the current discount rate. A similar sensitivity analysis is then presented for changes in the healthcare trend assumption.

#### **Discount Rate:**

	Decrease (1.16%)	Current Discount Rate (2.16%)		1% Increase (3.16%)	
Total OPEB Liability	\$ 1,510,693	\$	1,388,156	\$	1,273,890
Healthcare Cost Trend:		Curre	nt Healthcare		
	 Decrease % to 4.00%)	Trend Rate (3.75% to 5.00%)			% Increase % to 6.00%)
Total OPEB Liability	\$ 1,224,414	\$	1,388,156	\$	1,580,707

# **PERS Retirement Health Insurance Account**

<u>Plan Description</u> - The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums for eligible retirees. ORS 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, or online at: https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx.

Benefits Provided - Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

<u>Contributions</u> - PERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2017 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2019. The City's contribution rates for the period were 0.05% for Tier One/Tier Two members, and 0.00% for OPSRP members. The City's total for the year ended June 30, 2022 contributions was \$2,801.

OPEB Assets, Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - At June 30, 2022, the City reported an asset of \$179,219 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to June 30, 2021. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2021, the City's proportionate share was 0.0522%, which is a decrease from its proportion of 0.0396% as of June 30, 2020.

For the year ended June 30, 2022, the City recognized OPEB expense from this plan of (\$21,529). At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	4,986
Change of assumptions		-		2,666
Net difference between projected and actual earnings		-		42,592
Changes in proportionate share		14,017		15,488
Contributions subsequent to the measurement date		1,254		-
Total	\$	15,271	\$	65,732

Deferred outflows of resources related to OPEB of \$1,254 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (income), as follows:

Year ended June 30:	
2023	\$ (10,076)
2024	(14,935)
2025	(9,724)
2026	 (16,980)
Total	\$ (51,715)

<u>Actuarial Methods and Assumptions</u> - The healthcare cost trend rate ranges from 6.50% in 2018 to 4.20% in 2093. See OPERS Pension Plan footnote for additional information on Actuarial Assumptions and Methods, the Long-Term Expected Rate of Return, and the Discount Rate.

Sensitivity of the proportionate share of the net OPEB liability (asset) to changes in the discount rate - The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 6.90%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

		•	Current	
	 Decrease 5.90%)		count Rate 6.90%)	Increase (7.90%)
Net OPEB (Asset)	\$ (158,493)	\$	(179,219)	\$ (196,924)

<u>OPEB Plan Fiduciary Net Position</u> - Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

#### **TRANSFERS**

Fund	Tra	nsfer In	Transfer Out		
General	\$	\$ -		102,300	
Street		-		521,000	
Park Improvement		65,000		-	
Transportation Improvement		30,000		-	
Water and Water Facility		7,300		-	
Stormwater		521,000		-	
		_		_	
	\$	623,300	\$	623,300	

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **CONTINGENCIES**

The City purchases commercial insurance to cover all commonly insurable risks, including property, liability, vehicles, fidelity bond, worker's compensation and unemployment. All policies carry a small deductible amount. No insurance claims settled in each of the prior three years have exceeded policy coverage.

The City is a defendant in various litigation proceedings. Management believes any losses arising from these actions will not materially affect the City's financial position.

#### SUBSEQUENT EVENTS

On August 5, 2021 the City entered into an agreement with the U.S. Department of the Treasury to receive approximately \$8.8 million under the American Rescue Plan Act (ARPA). The grant funds are to support local government actions in the nationwide fight against the Coronavirus by providing reimbursement of federally eligible expenses under the act. The grant funds are for costs incurred from March 3, 2021 through December 30, 2026. In August 2022 the City received the final \$4.4 million associated with this agreement.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2022

#### NEW ACCOUNTING PRONOUNCEMENTS AND ACCOUNTING STANDARDS

During the fiscal year ended June 30, 2022, the City implemented the following GASB pronouncements:

GASB Statement No. 87, "Leases." This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This statement is effective for the first reporting period beginning after June 15, 2021.

GASB Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-An amendment of GASB Statements No. 14 and No. 84, and supersession of GASB Statement No. 32." This statement is effective for reporting periods beginning after June 15, 2021. There was no effect to the City's financials as the result of implementing this standard.

The City will implement applicable new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements from implementing any of the following pronouncements.

GASB Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements." This statement is effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 96, "Subscription-Based Information Technology Arrangements." This statement is effective for fiscal years beginning after June 15, 2022.

 $\pmb{REQUIRED\ SUPPLEMENTARY\ INFORMATION}$ 

SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM LAST NINE FISCAL YEARS

					(b/c)					
	(a)		(b)			proportionate share of	Plan fiduciary			
	City's		City's		(c)	the net pension liability	net position as			
Year	proportion of	propo	rtionate share		City's	(asset) as a	a percentage of			
Ended	the net pension	of th	ne net pension		covered	percentage of its	the total pension			
June 30,	liability (asset)	liat	oility (asset)		payroll	covered payroll	liability			
2022	0.0754%	\$	9,024,507	\$	7,559,737	119.4%	87.6%			
2021	0.0675%		14,225,233		7,498,978	189.7%	75.8%			
2020	0.0675%		11,670,980		7,450,379	156.6%	80.2%			
2019	0.0598%		9,064,626		6,865,083	132.0%	82.1%			
2018	0.0590%		7,955,648		6,419,498	123.9%	83.1%			
2017	0.0619%		9,287,987		6,014,572	154.4%	80.5%			
2016	0.0589%		3,383,841		6,235,184	54.3%	91.9%			
2015	0.0582%		(1,319,368)		5,783,998	-22.8%	103.6%			
2014	0.0582%		2,970,346		5,595,885	53.1%	92.0%			

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# CITY OF KEIZER, OREGON SCHEDULE OF THE CITY'S CONTRIBUTIONS OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM LAST NINE FISCAL YEARS

Year Ended June 30,	1	(b) Contributions in relation to the statutorily required contribution contribution		(a-b) Contribution deficiency (excess)		(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll	
2022 2021 2020	\$	2,488,777 1,559,046 1,535,105	\$	2,488,777 1,559,046 1,535,105	\$	- - -	\$ 7,185,342 7,559,737 7,498,978	34.64% 20.62% 20.47%
2019 2018 2017		1,370,011 1,282,290 1,081,511		1,370,011 1,282,290 1,081,511		-	7,450,379 6,865,083 6,419,498	18.39% 18.68% 16.85%
2016 2015 2014		1,078,513 806,453 744,892		1,078,513 806,453 744,892		- - -	6,014,572 6,235,184 5,783,998	17.93% 12.93% 12.88%

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# SCHEDULE OF CHANGES IN TOTAL OTHER POST-EMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS – IMPLICIT RATE SUBSIDY LAST FIVE FISCAL YEARS

	Fiscal year Ending June 30,									
		2022		2021		2020		2019		2018
Service cost	\$	92,273	\$	75,680	\$	67,100	\$	53,289	\$	60,950
Interest on total OPEB liability		30,139		48,233		48,250		38,835		31,517
Effect of economic/demographic gains or losses		-		(204,398)		-		58,894		-
Effect of assumption change or inputs		5,770		77,540		41,524		27,737		(74,277)
Benefit payments		(22,900)		(32,906)		(35,329)		(25,913)		(37,228)
Net change in total OPEB liability		105,282		(35,851)		121,545		152,842		(19,038)
Net OPEB liability, beginning		1,282,874		1,318,725		1,197,180		1,044,338		1,063,376
Net OPEB liability, ending	\$	1,388,156	\$	1,282,874	\$	1,318,725	\$	1,197,180	\$	1,044,338
Covered employee payroll	\$	7,185,342	\$	7,559,737	\$	7,498,978	\$	7,450,379	\$	7,263,146
Total OPEB liability as a % of covered employee payroll		19%		17%		18%		16%		14%

#### Notes:

The above table presents the most recent actuarial valuations for the City's post-employment health insurance benefits plan and provides information that approximates the funding progress of the plan.

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

10-year trend information required by GASB Statement No. 75 will be presented prospectively.

SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM RETIREE HEALTH INSURANCE ACCOUNT
LAST SIX FISCAL YEARS

	2022	2021	2020	2019	2018	2017
City's proportion of the net OPEB libility (asset)	0.0522%	0.0396%	0.0686%	0.0655%	0.0641%	0.0706%
City's proportionate share of the net OPEB liability (asset)	\$ (179,219)	\$ (80,739)	\$ (132,649)	\$ (73,109)	\$ (26,764)	\$ 19,168
City's covered payroll	7,819,449	7,498,978	7,450,379	6,865,083	6,419,498	6,014,572
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	-2.29%	-1.08%	-1.78%	-1.06%	-0.42%	0.32%
Plan fiduciary net position as a percentage of the total pension liability	183.9%	150.1%	144.4%	124.0%	108.9%	94.2%

# SCHEDULE OF CITY'S CONTRIBUTIONS OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM RETIREE HEALTH INSURANCE ACCOUNT LAST SIX FISCAL YEARS

		2022		2021	 2020		2019	 2018		2017
Contractually required contributions	\$	2,801	\$	3,916	\$ 34,059	\$	34,023	\$ 31,928	\$	31,473
Contributions in relation to the contractually required contribution		(2,801)		(3,916)	 (34,059)		(34,023)	 (31,928)		(31,473)
Contribution deficiency (excess)	\$		\$		\$ 	\$		\$ 	\$	
City's covered payroll	\$ 7	,819,449	\$ 7	7,559,737	\$ 7,498,978	\$ 7	7,450,379	\$ 5,865,083	\$ (	5,419,498
Contributions as a percentage of covered payroll		-0.04%		-0.05%	-0.45%		-0.46%	-0.47%		-0.49%

10-year trend information required by GASB Statement No. 75 will be presented prospectively.

			Budg	etary Funds			al General Operating
	Ge	neral Fund		ce Services	Par	k Services	 Fund
ASSETS							
Cash and investments	\$	3,144,786	\$	170,611	\$	512,469	\$ 3,827,866
Accounts receivable		801,422		74,745		60,862	937,029
Property taxes receivable		256,598		-		-	256,598
Prepaid items		13,883					 13,883
Total Assets	\$	4,216,689	\$	245,356	\$	573,331	\$ 5,035,376
LIABILITIES, DEFERRED INFLOWS AN	D FUNL	) BALANCES					
Liabilities							
Accounts payable	\$	70,863	\$	-	\$	109,288	\$ 180,151
Accrued expenses payable		294,482		-		-	294,482
Deposits		40,982					 40,982
Total Liabilities		406,327		-		109,288	515,615
Deferred Inflows							
Unavailable revenue		208,833		-		-	208,833
Fund Balances							
Nonspendable		13,883		-		-	13,883
Committed		-		245,356		464,043	709,399
Assigned		-		-		-	-
Unassigned		3,587,646		-		-	 3,587,646
Total Fund Balances		3,601,529		245,356		464,043	 4,310,928
Total Liabilities, Deferred Inflows							
and Fund Balances	\$	4,216,689	\$	245,356	\$	573,331	\$ 5,035,376

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGETARY FUNDS REPORTED AS GENERAL OPERATING FUND YEAR ENDED JUNE 30, 2022

			Budge	etary Funds				Eliminate Interfund	al General Pperating
	Ge	neral Fund		e Services	Park Services			Activity	 Fund
REVENUES									
Taxes and assessments	\$	6,246,837	\$	-	\$	-	\$	-	\$ 6,246,837
Licenses and permits		3,145,162		753,118		689,671		-	4,587,951
Charges for services		322		-		-		-	322
Intergovernmental		1,700,559		-		-		-	1,700,559
Fines and forfeitures		401,654		-		-		-	401,654
Miscellaneous		164,567				85,839		-	 250,406
Total Revenues		11,659,101		753,118		775,510		-	13,187,729
EXPENDITURES									
Administration		2,600,479		-		-		-	2,600,479
Community and youth services		41,020		-		-		-	41,020
Parks		-		-		952,792		-	952,792
Community development		476,623		-		-		-	476,623
Police		8,546,387		-		-		-	8,546,387
Municipal court		193,871		-		-	-	-	 193,871
Total Expenditures		11,858,380		-		952,792		-	 12,811,172
REVENUES OVER (UNDER)									
EXPENDITURES		(199,279)		753,118		(177,282)		-	376,557
OTHER FINANCING SOURCES (USES)									
Proceeds from property sales		12,526		-		-		-	12,526
Transfers in		797,500		-		360,800		(1,053,800)	104,500
Transfers out		(390,800)		(797,500)		(72,300)		1,053,800	 (206,800)
Total Other Financing Sources (Uses)		419,226		(797,500)		288,500			 (89,774)
NET CHANGE IN FUND BALANCE		219,947		(44,382)		111,218		-	286,783
FUND BALANCE, Beginning of year		3,381,582		289,738		352,825			 4,024,145
FUND BALANCE, End of year	\$	3,601,529	\$	245,356	\$	464,043	\$	-	\$ 4,310,928

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts						
		Original		Final		Actual	 ariance
REVENUES							
Taxes and assessments	\$	6,163,600	\$	6,163,600	\$	6,246,837	\$ 83,237
Licenses and permits		2,930,100		2,930,100		3,145,162	215,062
Charges for services		5,000		5,000		322	(4,678)
Intergovernmental		1,390,700		1,657,700		1,700,559	42,859
Fines and forfeitures		402,700		402,700		401,654	(1,046)
Miscellaneous		114,000		114,000		177,093	 63,093
Total Revenues		11,006,100		11,273,100		11,671,627	398,527
EXPENDITURES							
General services		2,670,000		2,670,000		2,641,499	28,501
Planning		528,000		528,000		476,623	51,377
Police		8,945,400		9,212,400		8,546,387	666,013
Municipal court		227,600		227,600		193,871	33,729
Contingency		50,000		50,000			 50,000
Total Expenditures		12,421,000	-	12,688,000		11,858,380	829,620
REVENUES OVER (UNDER)							
EXPENDITURES		(1,414,900)		(1,414,900)		(186,753)	1,228,147
OTHER FINANCING SOURCES (USES)							
Transfers in		797,500		797,500		797,500	-
Transfers out		(390,800)		(390,800)		(390,800)	 
Total Other Financing Sources (Uses)		406,700		406,700		406,700	 
NET CHANGE IN FUND BALANCE		(1,008,200)		(1,008,200)		219,947	1,228,147
FUND BALANCE, Beginning of year		2,601,300		2,601,300	3,381,582		 780,282
FUND BALANCE, End of year	\$	1,593,100	\$	1,593,100	\$	3,601,529	\$ 2,008,429

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – POLICE SERVICES FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts							
		Priginal		Final		Actual	Variance	
REVENUES								
License and fees	\$	765,000	\$	765,000	\$	753,118	\$	(11,882)
EXPENDITURES								
Police Services								
Contingency		254,400		254,400		-		254,400
REVENUES OVER (UNDER) EXPENDITURES		510,600		510,600		753,118		242,518
OTHER FINANCING SOURCES (USES) Transfers out		(797,500)		(797,500)		(797,500)		
NET CHANGE IN FUND BALANCES		(286,900)		(286,900)		(44,382)		242,518
FUND BALANCE, Beginning of year		286,900		286,900		289,738		2,838
FUND BALANCE, End of year	\$		\$		\$	245,356	\$	245,356

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – PARK SERVICES FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amoi	ints				
	Original		Final		Actual		ariance
REVENUES							
License and fees	\$ 687,000	\$	687,000	\$	689,671	\$	2,671
Intergovernmental	4,700		4,700		-		(4,700)
Miscellaneous	 81,800		81,800		85,839		4,039
Total Revenues	773,500		773,500		775,510		2,010
EXPENDITURES							
Park Services							
Personnel services	418,200		418,200		407,901		10,299
Materials and services	290,600		290,600		269,111		21,489
Capital outlay	458,300		458,300		275,780		182,520
Contingency	 100,000		100,000				100,000
Total Expenditures	 1,267,100		1,267,100		952,792		314,308
REVENUES OVER (UNDER)							
EXPENDITURES	(493,600)		(493,600)		(177,282)		(179,849)
OTHER FINANCING SOURCES (USES)							
Transfers in	360,800		360,800		360,800		-
Transfers out	(72,300)		(72,300)		(72,300)		-
Total Other Financing Sources (Uses)	288,500		288,500		288,500		
NET CHANGE IN FUND BALANCE	(205,100)		(205,100)		111,218		316,318
FUND BALANCE, Beginning of year	 339,200		339,200		352,825	_	13,625
FUND BALANCE, End of year	\$ 134,100	\$	134,100	\$	464,043	\$	329,943

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – AMERICAN RESCUE PLAN ACT (ARPA) FUND YEAR ENDED JUNE 30, 2022

		Budgete	d Amoi	unts			
	Ori	ginal		Final	Actual		Variance
REVENUES							
Intergovernmental	\$	-	\$	2,200,000	\$ 5,260,425	\$	3,060,425
EXPENDITURES							
ARPA							
Materials and services		-		150,000	158,543		(8,543)
Capital outlay		-		2,050,000	 281,858		1,768,142
Total Expenditures		-	_	2,200,000	440,401		1,759,599
CHANGE IN FUND BALANCE		-		-	4,820,024		4,820,024
FUND BALANCE, Beginning of year					 		
FUND BALANCE, End of year	\$	-	\$		\$ 4,820,024	\$	4,820,024

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - STREET FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts									
		Original		Final		Actual		ariance		
REVENUES										
Licenses and permits	\$	14,100	\$	14,100	\$	16,984	\$	2,884		
Intergovernmental	·	2,850,000	·	2,850,000	·	3,355,217	·	505,217		
Taxes and assessments		-		-		307		307		
Miscellaneous		20,500		20,500		23,263		2,763		
Total Revenues		2,884,600		2,884,600		3,395,771		511,171		
EXPENDITURES										
Streets										
Personnel services		140,800		140,800		134,446		6,354		
Materials and services		880,300		880,300		718,939		161,361		
Capital outlay		1,465,100		1,465,100		887,663		577,437		
Debt service										
Principal		106,000		106,000		106,000		-		
Interest		46,000		46,000		45,933		67		
Contingency		46,000		46,000				46,000		
Total Expenditures		2,684,200		2,684,200		1,892,981		791,219		
REVENUES OVER (UNDER) EXPENDITURES		200,400		200,400		1,502,790		1,302,390		
OTHER FINANCING SOURCES (USES)										
Transfers out		(521,000)		(521,000)		(521,000)				
NET CHANGE IN FUND BALANCE		(320,600)		(320,600)		981,790		1,302,390		
FUND BALANCE, Beginning of year		803,400		803,400		1,033,393		229,993		
FUND BALANCE, End of year	\$	482,800	\$	482,800	\$	2,015,183	\$	1,532,383		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – TRANSPORTATION IMPROVEMENT FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts							
		Original		Final		Actual		ariance
REVENUES								
Licenses and permits	\$	29,000	\$	29,000	\$	189,751	\$	160,751
Miscellaneous		25,000		25,000		17,471		(7,529)
Total Revenues		54,000		54,000		207,222		153,222
EXPENDITURES								
Transportation Improvement								
Capital outlay		3,459,500		3,459,500		-		3,459,500
REVENUES OVER (UNDER) EXPENDITURES		(3,405,500)		(3,405,500)		207,222		3,612,722
OTHER FINANCING SOURCES (USES) Transfers in		30,000		30,000		30,000		<u>-</u>
NET CHANGE IN FUND BALANCES		(3,375,500)		(3,375,500)		237,222		3,612,722
FUND BALANCE, Beginning of year		3,444,600		3,444,600	-	3,394,392		(50,208)
FUND BALANCE, End of year	\$	69,100	\$	69,100	\$	3,631,614	\$	3,562,514

OTHER SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - KEIZER STATION LID FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amoi	unts				
	Original		Final		Actual	V	ariance
REVENUES							
Taxes and assessments	\$ 1,030,300	\$	1,030,300	\$	1,030,231	\$	(69)
Miscellaneous	 599,700		599,700		584,941	-	(14,759)
Total Revenues	1,630,000		1,630,000		1,615,172		(14,828)
EXPENDITURES							
Keizer Station LID							
Debt service							
Principal	1,090,000		1,090,000		1,050,000		40,000
Interest	551,000		551,000		550,940		60
Total Expenditures	 1,641,000		1,641,000		1,600,940		40,060
CHANGE IN FUND BALANCE	(11,000)		(11,000)		14,232		25,232
FUND BALANCE, Beginning of year	 2,698,400		2,698,400		2,683,235		(15,165)
FUND BALANCE, End of year	\$ 2,687,400	\$	2,687,400	\$	2,697,467	\$	10,067

					Spec	ial Revenue	
		Keizer		Public	_	n 1	
		uth Peer		ducation	Park Improvement		
		Court	<u> </u>	vernment	<u>Im</u>	provement	
ASSETS							
Cash and investments	\$	11,772	\$	302,921	\$	1,229,604	
Accounts receivable		-		13,738		-	
Loans receivable			-				
Total Assets	\$	11,772	\$	316,659	\$	1,229,604	
LIABILITIES, DEFERRED INFLOWS AND FUND BALAN	CES						
Liabilities							
Accounts payable	\$	-	\$	225	\$	-	
Deferred inflows							
Unavailable revenue		-		-		-	
Fund Balances							
Restricted							
Construction		-		-		1,229,604	
Other		11,772		316,434			
Total Fund Balance		11,772		316,434		1,229,604	
Total Liabilities, Deferred Inflows and Fund Balances	\$	11,772	\$	316,659	\$	1,229,604	

Housing Services	Ef	Energy ficiency lving Loan	Totals			
\$ 124,415	\$	21,896	\$ 1,690,608 13,738			
217,001		76,123	 293,124			
\$ 341,416	\$	98,019	\$ 1,997,470			
\$ -	\$	-	\$ 225			
217,001		76,123	293,124			
124,415 -		21,896	 1,375,915 328,206			
 124,415		21,896	 1,704,121			
\$ 341,416	\$	98,019	\$ 1,997,470			

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2022

					Spec	ial Revenue
	You	Keizer uth Peer Court	Public Education Government		_ Im <sub>l</sub>	Park provement
REVENUES						
Licenses and permits	\$	_	\$	110,360	\$	182,169
Miscellaneous		258		1,523		5,422
Total Revenues		258		111,883		187,591
<b>EXPENDITURES</b>						
Current operating						
General government		-		103,089		_
Capital outlay				12,545		
Total Expenditures				115,634		
REVENUES OVER (UNDER) EXPENDITURES		258		(3,751)		187,591
OTHER FINANCING SOURCES (USES) Transfers in				-		65,000
NET CHANGE IN FUND BALANCES		258		(3,751)		252,591
FUND BALANCES, Beginning of year		11,514		320,185		977,013
FUND BALANCES, End of year	\$	11,772	\$	316,434	\$	1,229,604

Housing Services	Ef	Energy fficiency lving Loan	 Totals
\$ - 16,402	\$	- 3,597	\$ 292,529 27,202
16,402		3,597	319,731
- -		- -	103,089 12,545
			115,634
16,402		3,597	204,097
		<u>-</u>	65,000
16,402		3,597	269,097
 108,013		18,299	 1,435,024
\$ 124,415	\$	21,896	\$ 1,704,121

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – KEIZER YOUTH PEER COURT FUND YEAR ENDED JUNE 30, 2022

		Budgete	d Amount	ts				
	Ori	iginal	F	inal	A	ctual	Va	iriance
REVENUES Miscellaneous	\$	-	\$	-	\$	258	\$	258
FUND BALANCE, Beginning of year		-		-		11,514		11,514
FUND BALANCE, End of year	\$	-	\$	-	\$	11,772	\$	11,772

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - PUBLIC EDUCATION GOVERNMENT FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amoi	ınts		
	Original		Final	 Actual	 ariance
REVENUES					
Licenses and permits	\$ 68,400	\$	68,400	\$ 110,360	\$ 41,960
Miscellaneous	 1,500		1,500	 1,523	 23
Total Revenues	69,900		69,900	111,883	41,983
EXPENDITURES					
Public Education Government					
Materials and services	120,000		120,000	103,089	16,911
Capital outlay	50,000		50,000	12,545	37,455
Contingency	 100,000		100,000	 <u>-</u>	 100,000
Total Expenditures	 270,000		270,000	 115,634	 154,366
CHANGE IN FUND BALANCE	(200,100)		(200,100)	(3,751)	196,349
FUND BALANCE, Beginning of year	 308,000		308,000	320,185	 12,185
FUND BALANCE, End of year	\$ 107,900	\$	107,900	\$ 316,434	\$ 208,534

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – PARK IMPROVEMENT FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amou	ents			
	Original		Final	 Actual	V	ariance
REVENUES						
Licenses and permits	\$ 39,400	\$	39,400	\$ 182,169	\$	142,769
Miscellaneous	 10,000		10,000	 5,422		(4,578)
Total Revenues	49,400		49,400	187,591		138,191
EXPENDITURES						
Park Improvement						
Capital outlay	 525,000		525,000	 		525,000
REVENUES OVER (UNDER) EXPENDITURES	(475,600)		(475,600)	187,591		663,191
	, , ,		, ,	,		,
OTHER FINANCING SOURCES (USES) Transfers in	65,000		65,000	 65,000		
NET CHANGE IN FUND BALANCE	(410,600)		(410,600)	252,591		663,191
FUND BALANCE, Beginning of year	968,300		968,300	977,013		8,713
FUND BALANCE, End of year	\$ 557,700	\$	557,700	\$ 1,229,604	\$	671,904

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - HOUSING SERVICES FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amou	ınts		
	Original		Final	 Actual	 ariance
REVENUES					
Miscellaneous	\$ 30,000	\$	30,000	\$ 16,402	\$ (13,598)
EXPENDITURES					
Housing Services					
Materials and services	 138,500		138,500	 	 138,500
CHANGE IN FUND BALANCE	(108,500)		(108,500)	16,402	124,902
FUND BALANCE, Beginning of year	 108,500		108,500	 108,013	 (487)
FUND BALANCE, End of year	\$ 	\$		\$ 124,415	\$ 124,415

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – ENERGY EFFICIENCY REVOLVING LOAN FUND YEAR ENDED JUNE 30, 2022

		Budgeted	Amou	nts			
	0	Priginal		Final	 Actual		ariance
REVENUES							
Miscellaneous	\$	15,000	\$	15,000	\$ 3,597	\$	(11,403)
EXPENDITURES Energy Efficiency Revolving Loan							
Materials and services		34,000		34,000	 	-	34,000
CHANGE IN FUND BALANCE		(19,000)		(19,000)	3,597		22,597
FUND BALANCE, Beginning of year		19,000		19,000	 18,299		(701)
FUND BALANCE, End of year	\$	-	\$	_	\$ 21,896	\$	21,896

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – ADMINISTRATIVE SERVICES FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amoi	ınts		
	Original		Final	 Actual	 ariance
REVENUES					
Charges for services	\$ 4,540,500	\$	4,540,500	\$ 4,436,114	\$ (104,386)
Miscellaneous	 			33,026	33,026
Total Revenues	4,540,500		4,540,500	4,469,140	(71,360)
EXPENDITURES					
Administrative services - general	318,000		328,000	326,939	1,061
City manager	319,800		319,800	301,577	18,223
City attorney	359,900		407,900	377,864	30,036
City recorder	294,900		308,400	286,742	21,658
Human resources	398,300		428,800	408,861	19,939
Finance - non-departmental	504,400		519,400	493,056	26,344
Finance - information systems	689,800		689,800	595,952	93,848
Finance - utility billing	410,500		425,500	407,571	17,929
Public works - non-departmental	669,200		669,200	633,708	35,492
Public works - facility maintenance	450,400		450,400	355,164	95,236
Contingency	 340,000		330,000	 	 330,000
Total Expenditures	 4,755,200		4,877,200	4,187,434	 689,766
CHANGE IN FUND BALANCE	(214,700)		(336,700)	281,706	618,406
FUND BALANCE, Beginning of year	 214,700		336,700	 357,417	20,717
FUND BALANCE, End of year	\$ -	\$	-	\$ 639,123	\$ 639,123

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – SEWER AND SEWER RESERVE COMBINED

YEAR ENDED JUNE 30, 2022

		Budgeta	ry Fund	ds.	Total Sewer and		
		Sewer		er Reserve	Sen	ver Reserve	
REVENUES							
Charges for serivces	\$	6,541,744	\$	_	\$	6,541,744	
Miscellaneous		14,422		1,362		15,784	
Total Revenues		6,556,166		1,362		6,557,528	
EXPENDITURES							
Personnel services		1,641		-		1,641	
Materials and services		6,529,788				6,529,788	
Total Expenditures		6,531,429				6,531,429	
CHANGE IN FUND BALANCE		24,737		1,362		26,099	
FUND BALANCE, Beginning of year		457,057		273,944		731,001	
FUND BALANCE, End of year	\$	481,794	\$	275,306		757,100	
RECONCILIATION TO NET POSITIO	N - G	AAP BASIS					
Accrued receivables						311,576	
OPEB Asset						2,894	
Capital assets, net						1,086,925	
Deferred outflows related to pensions						89,473	
Deferred outflows related to OPEB						3,088	
Accrued compensated absences						(14,922)	
Deferred inflows related to pensions						(135,897)	
Deferred inflows rlated to OPEB						(4,183)	
Net pension liability						(102,065)	
OPEB Liability						(22,416)	
NET POSITION					\$	1,971,573	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - SEWER FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amoi	ınts	Budget		
	Original		Final	 Basis	V	ariance
REVENUES						
Charges for services	\$ 6,616,800	\$	6,616,800	\$ 6,541,744	\$	(75,056)
Miscellaneous	 1,000		1,000	 14,422		13,422
Total Revenues	6,617,800		6,617,800	6,556,166		(61,634)
EXPENDITURES						
Sewer						
Personnel services	2,400		2,400	1,641		759
Materials and services	6,605,800		6,605,800	6,529,788		76,012
Contingency	 40,000		40,000	 <u>-</u>		40,000
Total Expenditures	 6,648,200		6,648,200	 6,531,429		116,771
CHANGE IN FUND BALANCE	(30,400)		(30,400)	24,737		55,137
FUND BALANCE, Beginning of year	540,100		540,100	457,057		(83,043)
FUND BALANCE, End of year	\$ 509,700	\$	509,700	\$ 481,794	\$	(27,906)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - SEWER RESERVE FUND YEAR ENDED JUNE 30, 2022

	Budgeted	Amou	ints	1	Budget	
	Original		Final		Basis	 ariance
REVENUES						
Licenses and permits	\$ 15,000	\$	15,000	\$	-	\$ (15,000)
Miscellaneous	 2,000		2,000		1,362	(638)
Total Revenues	17,000		17,000		1,362	(15,638)
EXPENDITURES						
Sewer Reserve						
Capital outlay	 291,700		291,700			 291,700
CHANGE IN FUND BALANCE	(274,700)		(274,700)		1,362	276,062
FUND BALANCE, Beginning of year	 274,700		274,700		273,944	 (756)
FUND BALANCE, End of year	\$ _	\$		\$	275,306	\$ 275,306

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – WATER AND WATER FACILITY FUNDS COMBINED YEAR ENDED JUNE 30, 2022

		Budgetai	y Fund	ds		lliminate nterfund	Total Water and	
		Water		er Facility		Activity	Wat	er Facility
REVENUES								
Licenses and permits	\$	104,712	\$	74,502	\$	-	\$	179,214
Charges for serivces		3,392,658	·	-	·	_	·	3,392,658
Miscellaneous		17,282		3,768		-		21,050
Total Revenues		3,514,652		78,270		-		3,592,922
EXPENDITURES								
Personnel services		1,227,163		_		-		1,227,163
Materials and services		1,605,005		_		-		1,605,005
Capital outlay		33,950		617,836		-		651,786
Total Expenditures		2,866,118		617,836				3,483,954
REVENUES OVER (UNDER)								
EXPENDITURES		648,534		(539,566)		-		108,968
OTHER FINANCING SOURCES (USES)								
Transfers in		7,300		650,000		(550,000)		107,300
Transfers out		(650,000)				550,000		(100,000)
Total Other Financing Sources (Uses)		(642,700)		650,000				7,300
NET CHANGE IN FUND BALANCE		5,834		110,434		-		116,268
FUND BALANCE, Beginning of year		1,140,835		534,994				1,675,829
FUND BALANCE, End of year	\$	1,146,669	\$	645,428	\$	-		1,792,097
RECONCILIATION TO NET POSITIO	DN - G	AAP BASIS						
Inventories								147,243
Accrued receivables								158,117
OPEB Asset								20,852
Capital assets, net								7,844,921
Deferred outflows related to pensions								727,543
Deferred outflows related to OPEB								22,247
Accrued compensated absences								(136,579)
Deferred inflows related to pensions								(933,189)
Deferred inflows rlated to OPEB								(30,139)
Net pension liability								(873,599)
OPEB Liability								(161,507)
NET POSITION							\$	8,578,007

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - WATER FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts					Budget		
		Original		Final	Basis		Va	ıriance
REVENUES								
Licenses and permits	\$	55,500	\$	55,500	\$	104,712	\$	49,212
Charges for services		3,342,600		3,342,600		3,392,658		50,058
Miscellaneous		16,000		16,000		17,282		1,282
Total Revenues		3,414,100		3,414,100		3,514,652		100,552
EXPENDITURES								
Water								
Personnel services		1,292,100		1,292,100		1,227,163		64,937
Materials and services		1,660,800		1,660,800		1,605,005		55,795
Capital outlay		177,300		177,300		33,950		143,350
Contingency		125,000		125,000				125,000
Total Expenditures		3,255,200		3,255,200		2,866,118		389,082
REVENUES OVER (UNDER)								
EXPENDITURES		158,900		158,900		648,534		489,634
OTHER FINANCING SOURCES (USES)								
Transfers in		7,300		7,300		7,300		-
Transfers out		(650,000)		(650,000)		(650,000)		-
Total Other Financing Sources (Uses)		(642,700)		(642,700)		(642,700)		
CHANGE IN FUND BALANCE		(483,800)		(483,800)		5,834		489,634
FUND BALANCE, Beginning of year		1,020,000		1,020,000		1,140,835		120,835
FUND BALANCE, End of year	\$	536,200	\$	536,200	\$	1,146,669	\$	610,469

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - WATER FACILITY REPLACEMENT RESERVE FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts					Budget		
		Original		Final	Basis		Variance	
REVENUES								
Licenses and permits	\$	19,000	\$	19,000	\$	74,502	\$	55,502
Miscellaneous		2,500		2,500		3,768		1,268
Total Daysansas		21.500		21.500		79 270		56 770
Total Revenues		21,500		21,500		78,270		56,770
EXPENDITURES								
Water Facility Replacement Reserve								
Capital outlay		1,100,000		1,100,000		617,836		482,164
Total Expenditures		1,100,000		1,100,000		617,836		482,164
DEVENUES OVER (LINDER)								
REVENUES OVER (UNDER)		(1.079.500)		(1.079.500)		(520,566)		<b>5</b> 20.024
EXPENDITURES		(1,078,500)		(1,078,500)		(539,566)		538,934
OTHER FINANCING SOURCES (USES)								
Transfers in		650,000		650,000		650,000		-
CHANGE IN FUND BALANCE		(428,500)		(428,500)		110,434		538,934
FUND BALANCE, Beginning of year		504,500		504,500		534,994		30,494
FUND BALANCE, End of year	\$	76,000	\$	76,000	\$	645,428	\$	569,428
1 0112 Dillanton, nim of your	Ψ	70,000	Ψ	70,000	Ψ	015,120	Ψ	307,120

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – STORMWATER FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts				Budget			
		Original		Final	Basis		Variance	
REVENUES								
Licenses and permits	\$	10,000	\$	10,000	\$	11,715	\$	1,715
Charges for services	Ф	1,592,000	Ф	1,592,000	Ф	1,603,475	φ	1,713
Miscellaneous		2,000		2,000		6,010		4,010
Total Revenues		1,604,000		1,604,000		1,621,200		17,200
EXPENDITURES								
Stormwater								
Personnel services		922,300		922,300		816,257		106,043
Materials and services		896,200		896,200		860,613		35,587
Capital outlay		830,000		830,000		20,308		809,692
Contingency		149,100		149,100				149,100
Total Expenditures		2,797,600		2,797,600		1,697,178		1,100,422
REVENUES OVER (UNDER)								
EXPENDITURES		(1,193,600)		(1,193,600)		(75,978)		1,117,622
OTHER FINANCING SOURCES (USES)								
Transfers in		521,000		521,000		521,000		
CHANGE IN FUND BALANCE		(672,600)		(672,600)		445,022		1,117,622
FUND BALANCE, Beginning of year		1,135,700		1,135,700		1,242,071		106,371
FUND BALANCE, End of year	\$	463,100	\$	463,100		1,687,093	\$	1,223,993
RECONCILIATION TO NET POSITIO	DN - G	AAP BASIS						
Inventories						1,739		
Accrued receivables						73,576		
OPEB asset						12,076		
Capital assets, net						1,935,580		
Deferred outflows related to pensions						460,316		
Deferred outflows related to OPEB						12,884		
Accrued compensated absences						(64,358)		
Deferred inflows related to pensions						(542,078)		
Deferred inflows rlated to OPEB						(17,455)		
Net pension liability						(630,133)		
OPEB Liability						(93,537)		
NET POSITION					\$	2,835,703		

	Street Lighting Districts	Community Center	Totals
ASSETS			
Current Assets			
Cash and investments	\$ 527,987	\$ 321,785	\$ 849,772
Accounts receivable	16,840	93,373	110,213
Total Current Assets	544,827	415,158	959,985
Noncurrent Assets			
Other capital assets, net of depreciation	-	26,081	26,081
Other post-employment benefits	283	2,930	3,213
Total Noncurrent Assets	283	29,011	29,294
Total Assets	545,110	444,169	989,279
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to OPEB	301	3,126	3,427
Deferred outflows related to pensions	11,376	93,804	105,180
Total Deferred Outflows of Resources	11,677	96,930	108,607
LIABILITIES			
Current Liabilities			
Accounts payable	30,955	2,552	33,507
Accrued compensated absences	342	1,391	1,733
Deposits		29,545	29,545
Total Current Liabilities	31,297	33,488	64,785
Noncurrent Liabilities			
Accrued compensated absences	634	2,585	3,219
Other post-employment benefits	2,189	22,696	24,885
Net pension liability	17,617	95,609	113,226
Total Noncurrent Liabilities	20,440	120,890	141,330
Total Liabilities	51,737	154,378	206,115
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to OPEB	408	4,235	4,643
Deferred inflows related to pensions	13,597	123,654	137,251
Total Deferred Inflows of Resources	14,005	127,889	141,894
NET POSITION			
Net investment in capital assets	-	26,081	26,081
Restricted	491,045	-	491,045
Unrestricted		232,751	232,751
Total Net Position	\$ 491,045	\$ 258,832	\$ 749,877

 $COMBINING\ STATEMENT\ OF\ REVENUES,\ EXPENSES\ AND\ CHANGES\ IN\ FUND\ NET\ POSITION\ -NONMAJOR\ ENTERPRISE\ FUNDS$ 

YEAR ENDED JUNE 30, 2022

	et Lighting Districts	mmunity Center	Totals		
OPERATING REVENUES					
Charges for services	\$ 401,119	\$ 67,766	\$	468,885	
Miscellaneous	 18,914	 		18,914	
Total Operating Revenues	420,033	67,766		487,799	
OPERATING EXPENSES					
Personnel services	(1,057)	78,569		77,512	
Materials and services	422,730	166,936		589,666	
Depreciation	 	 14,348		14,348	
Total Operating Expenses	 421,673	259,853		681,526	
OPERATING INCOME (LOSS)	(1,640)	(192,087)		(193,727)	
NONOPERATING REVENUES (EXPENSES)					
Investment revenue	2,723	1,400		4,123	
Miscellaneous	 	297,092		297,092	
Total Nonoperating Revenues (Expenses)	2,723	 298,492		301,215	
CHANGE IN NET POSITION	1,083	106,405		107,488	
NET POSITION, Beginning of year	489,962	 152,427		642,389	
NET POSITION, End of year	\$ 491,045	\$ 258,832	\$	749,877	

#### COMBINING STATEMENT OF CASH FLOWS - NONMAJOR ENTERPRISE FUNDS YEAR ENDED JUNE 30, 2022

	0 0		ommunity Center	<b>Totals</b>	
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from customers	\$	421,326	\$	86,686	\$ 508,012
Cash paid to employees for services		-		(75,453)	(75,453)
Cash paid to suppliers for goods and services		(421,881)		(165,783)	 (587,664)
Net Cash Provided by (Used in) Operating Activities		(555)		(154,550)	(155,105)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES					
Taxes available for operating purposes		-		251,680	251,680
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest on investment		2,723		1,400	 4,123
Increase (decrease) in Cash and Investments		2,168		98,530	100,698
CASH AND INVESTMENTS, Beginning of year		525,819		223,255	749,074
CASH AND INVESTMENTS, End of year	\$	527,987	\$	321,785	\$ 849,772
RECONCILIATION OF CASH PROVIDED BY OPERATING ACTIVITIES TO OPERATING INCOME (LOSS)					
Operating income (loss)	\$	(1,640)	\$	(192,087)	\$ (193,727)
Depreciation		-		14,348	14,348
Change in assets and liabilities					
Accounts receivable		1,293		-	1,293
Deposits		-		18,920	18,920
Accounts payable		849		1,153	2,002
Accrued compensated absences		(447)		(591)	(1,038)
Net pension liability		(62)		(638)	(700)
Other post-employment benefits		(548)		4,345	 3,797
Net Cash Provided by (Used in) Operating Activities	\$	(555)	\$	(154,550)	\$ (155,105)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – STREET LIGHTING DISTRICTS FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			Budget				
	-	Original		Final	Basis		Variance	
REVENUES								
Charges for services	\$	410,000	\$	410,000	\$	402,111	\$	(7,889)
Miscellaneous		8,000		8,000		21,637		13,637
Total Revenues		418,000		418,000		423,748		5,748
EXPENDITURES								
Street Lighting Districts								
Materials and services		429,200		429,200		422,730		6,470
Contingency		105,000		105,000		-		105,000
Total Expenditures		534,200		534,200		422,730		111,470
CHANGE IN FUND BALANCE		(116,200)		(116,200)		1,018		117,218
FUND BALANCE, Beginning of year		475,800		475,800		495,671		19,871
FUND BALANCE, End of year	\$	359,600	\$	359,600		496,689	\$	137,089
RECONCILIATION TO NET POSITIO	DN - G	AAP BASIS						
Accrued receivables						17,183		
OPEB Asset						283		
Deferred outflows related to pensions						11,376		
Deferred outflows related to OPEB						301		
Accrued compensated absences						(976)		
Deferred inflows related to pensions						(13,597)		
Deferred inflows rlated to OPEB						(408)		
Net pension liability						(17,617)		
OPEB Liability						(2,189)		
NET POSITION					\$	491,045		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – COMMUNITY CENTER FUND YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			1	Budget			
	0	riginal		Final	Basis		Variance	
REVENUES								
Charges for services	\$	150,000	\$	150,000	\$	67,766	\$	(82,234)
Miscellaneous	Ψ	152,000	Ψ	152,000	Ψ	298,492	Ψ	146,492
Wiscontificati		132,000		132,000		270,172		110,152
Total Revenues		302,000		302,000		366,258		64,258
EXPENDITURES								
Community Center								
Personnel services		126,900		126,900		75,453		51,447
Materials and services		178,800		178,800		166,338		12,462
Capital outlay/depreciation		50,000		50,000		598		49,402
Contingency		20,000		20,000				20,000
Total Expenditures		375,700		375,700		242,389		133,311
CHANGE IN FUND BALANCE		(73,700)		(73,700)		123,869		197,569
FUND BALANCE, Beginning of year		180,700		180,700		259,192		78,492
FUND BALANCE, End of year	\$	107,000	\$	107,000		383,061	\$	276,061
RECONCILIATION TO NET POSITIO	ON - GA	AP BASIS						
OPEB asset						2,930		
Captial assets, net						26,081		
Deferred outflows related to pensions						93,804		
Deferred outflows related to OPEB						3,126		
Accrued compensated absences						(3,976)		
Deferred inflows related to pensions						(123,654)		
Deferred inflows rlated to OPEB						(4,235)		
Net pension liability						(95,609)		
OPEB Liability						(22,696)		
NET POSITION					\$	258,832		

STATISTICAL SECTION

#### STATISTICAL SECTION

The Statistical Section of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the overall financial health of the City of Keizer.

#### FINANCIAL TRENDS

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **REVENUE CAPACITY**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **DEBT CAPACITY**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **DEMOGRAPHIC AND ECONOMIC INFORMATION**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### **OPERATING INFORMATION**

These schedules contain service and infrastructure data to help the reader understand how the information in the financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

# STATISTICAL SECTION

# FINANCIAL TRENDS

### CITY OF KEIZER, OREGON SCHEDULE OF NET POSITION BY COMPONENT LAST TEN FISCAL YEARS - UNAUDITED

	 2022	2021	2020	2019
Governmental activities:	 			
Net investment in capital assets	\$ 46,971,939	\$ 47,859,412	\$ 47,733,476	\$ 47,700,192
Restricted for special purposes	23,115,260	17,810,620	18,850,018	19,880,698
Unrestricted	 (4,440,967)	 (5,040,385)	 (4,113,791)	 (2,605,390)
Total governmental activities net position	65,646,232	60,629,647	62,469,703	64,975,500
Business-type activities:				
Net investment in capital assets	10,893,507	10,913,845	10,535,251	9,835,157
Restricted for special purposes	1,645,880	1,533,001	1,306,037	1,291,976
Unrestricted	 1,595,773	 1,081,074	 1,158,356	 1,437,175
Total business-type activities net position	14,135,160	13,527,920	12,999,644	12,564,308
Total government				
Net investment in capital assets	57,865,446	58,773,257	58,268,727	57,535,349
Restricted for special purposes	24,761,140	19,343,621	20,156,055	21,172,674
Unrestricted	 (2,845,194)	 (3,959,311)	(2,955,435)	 (1,168,215)
Total government net position	\$ 79,781,392	\$ 74,157,567	\$ 75,469,347	\$ 77,539,808

Financial trend schedule: Net position by component is intended to provide the user with summary data to analyze changes in the components of net position.

Accompanying schedule: Changes in net position provides the user with additional detail for analytical purposes.

	F	iscal Year				
2018		2017	 2016	 2015	2014	 2013
\$ 46,907,730	\$	46,386,969	\$ 47,885,058	\$ 48,396,074	\$ 47,862,183	\$ 39,605,284
20,441,015		22,063,736	21,760,454	22,270,151	25,606,003	32,206,315
(2,260,937)		(4,187,227)	 (3,326,175)	 (1,078,821)	 634,849	 912,419
65,087,808		64,263,478	66,319,337	69,587,404	74,103,035	72,724,018
9,750,061		9,297,623	8,809,630	8,400,648	7,989,214	8,164,309
1,040,844		1,064,417	1,035,403	906,164	956,861	965,652
 951,313		343,622	 570,549	 1,132,641	 1,296,459	 1,376,408
11,742,218		10,705,662	10,415,582	10,439,453	10,242,534	10,506,369
56,657,791		55,684,592	56,694,688	56,796,722	55,851,397	47,769,593
21,481,859		23,128,153	22,795,857	23,176,315	26,562,864	33,171,967
(1,309,624)		(3,843,905)	 (2,755,626)	 53,820	1,931,308	 2,288,827
\$ 76,830,026	\$	74,968,840	\$ 76,734,919	\$ 80,026,857	\$ 84,345,569	\$ 83,230,387

	2022	2021	2020	2019
Expenses:				
Governmental activities:				
General government	\$ 2,887,746	\$ 3,107,038	\$ 2,563,675	\$ 2,269,514
Community and youth services	41,020	34,124	29,150	36,052
Community development	2,257,319	2,369,993	2,596,946	2,453,365
Parks	942,361	1,025,417	817,655	763,928
Public safety	8,779,740	9,601,858	9,315,013	8,445,721
Public works	1,908,335	2,109,276	1,919,138	1,651,007
Interest on long-term debt	592,053	650,280	705,215	758,089
Total governmental activities expense	17,408,574	 18,897,986	 17,946,792	16,377,676
Business-type activities:				
Water	3,343,602	3,272,934	3,332,794	3,002,331
Sewer	6,605,147	6,463,650	6,307,715	6,056,382
Storm water	1,791,322	1,727,255	1,663,489	1,560,693
Community center and Amphitheater	259,853	274,021	331,501	308,389
Street lighting	421,673	394,955	393,220	387,478
Total business-type activities expense	12,421,597	12,132,815	12,028,719	11,315,273
Total City expenses	29,830,171	31,030,801	29,975,511	27,692,949
Program Revenues:				
Governmental activities:				
Fees, fines, and charges for services:				
General government	164,657	170,643	181,828	177,439
Community development	77,604	49,645	78,325	107,672
Parks	771,507	764,337	755,669	763,722
Public safety	1,145,312	1,130,652	1,122,846	1,125,409
Public works	16,984	16,723	11,470	62,022
Stadium operations	35,509	35,092	42,406	48,888
Operating grants and contributions	8,884,920	4,672,078	3,077,220	3,292,210
Capital grants and contributions	595,188	170,880	180,414	736,312
Total governmental activities program revenues	 11,691,681	7,010,050	5,450,178	 6,313,674
Business-type activities:				
Fees, fines, and charges for services:				
Water	3,437,752	3,490,153	3,252,417	3,225,447
Sewer and storm water	8,179,274	8,002,743	7,802,180	7,485,786
Community center and Amphitheater	67,766	1,810	146,699	236,280
Street lighting	420,033	405,445	395,748	412,175
Capital grants and contributions	74,502	40,642	71,525	37,453
Total business-type activities program revenues	12,179,327	11,940,793	11,668,569	11,397,141
Total City program revenues	 23,871,008	18,950,843	17,118,747	17,710,815

	2010	Fiscal Year 2017		2016		2015		2014		2013	
	2018		2017		2016		2015		2014		2013
\$	2,034,704	\$	2,057,330	\$	2,130,033	\$	2,100,607	\$	2,992,312	\$	1,753,597
Ψ	22,187	Ψ	14,926	Ψ	29,317	Ψ	19,493	Ψ	15,971	Ψ	5,530
	2,453,238		2,512,532		2,704,035		4,500,288		2,789,728		3,805,625
	723,829		453,211		483,174		388,200		392,258		386,174
	7,912,602		7,574,569		8,539,975		5,644,121		6,390,471		6,342,334
	1,701,588		1,605,167		1,658,334		1,415,078		1,692,960		1,648,403
	757,863		791,570		866,363		924,296		1,164,981		1,272,365
	15,606,011		15,009,305		16,411,231		14,992,083	-	15,438,681		15,214,028
	2,842,910		2,773,955		2,920,211		2,419,921		2,751,772		2,590,864
	5,938,158		5,811,582		5,711,828		5,522,545		5,379,925		5,188,916
	1,580,629		1,531,923		1,507,343		1,106,176		1,170,447		983,980
	290,796		247,938		250,248		171,525		121,246		151,428
	413,605		393,511		410,320		409,131		443,225		405,658
	11,066,098		10,758,909		10,799,950		9,629,298		9,866,615		9,320,846
	26,672,109		25,768,214		27,211,181		24,621,381		25,305,296		24,534,874
	184,271		253,265		284,394		234,703		180,800		176,993
	184,271 83,190		253,265 106,065		284,394 121,808		234,703 99,652		180,800 60,510		
											49,810
	83,190		106,065		121,808		99,652		60,510		176,993 49,810 7,216 507,154
	83,190 495,460		106,065 11,470		121,808 15,472		99,652 7,456		60,510 17,107		49,810 7,216 507,154
	83,190 495,460 802,300		106,065 11,470 402,479		121,808 15,472 406,195		99,652 7,456 325,818		60,510 17,107 418,237		49,810 7,216 507,154 7,225
	83,190 495,460 802,300 9,404		106,065 11,470 402,479 12,904		121,808 15,472 406,195 65,063		99,652 7,456 325,818 26,236		60,510 17,107 418,237 21,178		49,810 7,216 507,154 7,225 45,922
	83,190 495,460 802,300 9,404 52,333		106,065 11,470 402,479 12,904 52,494		121,808 15,472 406,195 65,063 54,631		99,652 7,456 325,818 26,236 48,899		60,510 17,107 418,237 21,178 46,449		49,810 7,216 507,154 7,225 45,922 2,799,523
	83,190 495,460 802,300 9,404 52,333 2,871,026		106,065 11,470 402,479 12,904 52,494 2,625,522		121,808 15,472 406,195 65,063 54,631 2,543,156		99,652 7,456 325,818 26,236 48,899 2,555,870		60,510 17,107 418,237 21,178 46,449 2,520,561		49,810 7,216
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513		49,810 7,216 507,154 7,225 45,922 2,799,523 811,621
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253 3,911,887		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513 3,483,355		49,810 7,216 507,154 7,225 45,922 2,799,523 811,621
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983 4,712,967		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701 3,688,900		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529 4,264,248		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513		49,810 7,216 507,154 7,225 45,922 2,799,523 811,621 4,405,464
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983 4,712,967		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701 3,688,900		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529 4,264,248		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253 3,911,887		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513 3,483,355		49,810 7,216 507,154 7,225 45,922 2,799,523 811,62 4,405,464 2,508,264 6,045,064
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983 4,712,967 3,198,816 7,234,915		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701 3,688,900 2,872,830 7,000,564		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529 4,264,248 2,947,965 6,728,498		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253 3,911,887 2,732,223 6,445,708		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513 3,483,355 2,536,257 6,511,153		49,810 7,210 507,15- 7,22: 45,922 2,799,52: 811,62 4,405,46- 2,508,26- 6,045,06- 108,29:
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983 4,712,967 3,198,816 7,234,915 192,826		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701 3,688,900 2,872,830 7,000,564 156,536		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529 4,264,248 2,947,965 6,728,498 154,416		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253 3,911,887 2,732,223 6,445,708 125,844		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513 3,483,355 2,536,257 6,511,153 108,356		49,810 7,216 507,154 7,225 45,922 2,799,523 811,62 4,405,464 2,508,264 6,045,064 108,293 405,585
	83,190 495,460 802,300 9,404 52,333 2,871,026 214,983 4,712,967 3,198,816 7,234,915 192,826 418,908		106,065 11,470 402,479 12,904 52,494 2,625,522 224,701 3,688,900 2,872,830 7,000,564 156,536 419,990		121,808 15,472 406,195 65,063 54,631 2,543,156 773,529 4,264,248 2,947,965 6,728,498 154,416 313,399		99,652 7,456 325,818 26,236 48,899 2,555,870 613,253 3,911,887 2,732,223 6,445,708 125,844 519,563		60,510 17,107 418,237 21,178 46,449 2,520,561 218,513 3,483,355 2,536,257 6,511,153 108,356 416,965		49,810 7,216 507,154 7,225 45,922 2,799,523 811,621 4,405,464

	2022	2021	2020	2019
Net (Expense) Revenue	_		_	
Governmental activities	\$ (5,716,893)	\$ (11,887,936)	\$ (12,496,614)	\$ (10,064,002)
Business-type activities	 (242,270)	 (192,022)	 (360,150)	 81,868
Total City activities	(5,959,163)	(12,079,958)	(12,856,764)	(9,982,134)
General Revenues and Other Changes in Net Position				
Governmental activities				
Taxes and assessments	6,252,444	6,093,066	5,939,247	5,743,098
Franchise taxes	3,044,911	2,895,179	2,788,920	2,763,692
Intergovernmental	1,234,553	848,936	917,426	865,271
Miscellaneous	717,344	726,350	886,273	1,080,033
Gain (loss) on sale of capital assets	12,526	26,000	-	-
Transfers	(528,300)	(541,651)	(541,049)	(500,400)
Total governmental activities	10,733,478	 10,047,880	9,990,817	9,951,694
Business-type activities				
Miscellaneous	321,210	178,647	254,437	239,822
Transfers	528,300	541,651	541,049	500,400
Total business-type activities	849,510	720,298	795,486	740,222
Total City revenues	 11,582,988	 10,768,178	 10,786,303	 10,691,916
Change in Net Position				
Governmental activities	5,016,585	(1,840,056)	(2,505,797)	(112,308)
Business-type activities	607,240	528,276	435,336	822,090
	 5,623,825	 (1,311,780)	 (2,070,461)	 709,782
Net Position, July 1				
Governmental activities	60,629,647	62,469,703	64,975,500	65,087,808
Business-type activities	 13,527,920	 12,999,644	 12,564,308	 11,742,218
	74,157,567	75,469,347	77,539,808	76,830,026
Governmental activities - restatement	-	-	-	-
Business-type activities - restatement	-	-	-	-
Governmental activities - loss on impairment	 	 	 	 
Total Government	74,157,567	75,469,347	77,539,808	76,830,026
Net Position, June 30				
Governmental activities	65,646,232	60,629,647	62,469,703	64,975,500
Business-type activities	 14,135,160	 13,527,920	 12,999,644	 12,564,308
Total Government	\$ 79,781,392	\$ 74,157,567	\$ 75,469,347	\$ 77,539,808

	F	iscal Year					
2018		2017	2016	2015	 2014		2013
\$ (10,893,044) 21,131	\$	(11,320,405) (253,507)	\$ (12,146,983) (538,710)	\$ (11,080,196) 299,191	\$ (11,955,326) (241,921)	\$	(10,808,564) (229,437)
(10,871,913)		(11,573,912)	(12,685,693)	(10,781,005)	(12,197,247)		(11,038,001)
5,613,585		5,007,045	4,852,373	5,521,449	5,416,357		5,545,135
2,764,326		2,729,145	2,606,744	2,539,863	2,490,463		2,433,345
828,085		786,466	743,428	803,880	768,187		770,249
904,857		1,148,390	1,076,723	195,193	4,631,567		1,658,468
8,500		17,000	(10,050)	-	-		-
 (460,400)		(423,800)	 (390,302)	 (393,336)	 27,769		(62,792)
9,658,953		9,264,246	8,878,916	8,667,049	13,334,343		10,344,405
149,050		119,787	124,537	4,601	5,855		6,608
460,400		423,800	390,302	 393,336	 (27,769)		62,792
609,450		543,587	514,839	397,937	(21,914)		69,400
10,268,403		9,807,833	9,393,755	9,064,986	13,312,429	-	10,413,805
(1,234,091)		(2,056,159)	(3,268,067)	(2,413,147)	1,386,654		(464,159)
 630,581		290,080	 (23,871)	697,128	(271,472)		(160,037)
(603,510)		(1,766,079)	(3,291,938)	(1,716,019)	1,115,182		(624,196)
64,263,178		66,319,337	69,587,404	74,103,035	72,724,018		73,534,214
10,705,662		10,415,582	10,439,453	10,242,534	10,506,369		10,666,406
 74,968,840		76,734,919	80,026,857	84,345,569	 83,230,387		84,200,620
2,058,721		-	-	(2,102,484)	-		-
405,975		-	-	(500,209)	-		-
 77,433,536		76,734,919	 80,026,857	81,742,876	 83,230,387		346,037 84,546,657
65,087,808		64,263,178	66,319,337	69,587,404	74,103,035		72,724,018
 11,742,218		10,705,662	 10,415,582	 10,439,453	 10,242,534		10,506,369
\$ 76,830,026	\$	74,968,840	\$ 76,734,919	\$ 80,026,857	\$ 84,345,569	\$	83,230,387

## CITY OF KEIZER, OREGON FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS - UNAUDITED

	 2022		2021		2020		2019
General fund							
Non-spendable	\$ 13,883	\$	-	\$	_	\$	-
Committed	709,399		642,563		691,515		548,404
Unassigned	3,601,529		3,381,582		2,505,195		2,469,017
Total General Fund	\$ 4,324,811	\$	4,024,145	\$	3,196,710	\$	3,017,421
All Other Governmental Funds							
Unreserved, reported in:							
Restricted	\$ 14,854,526	\$	8,546,044	\$	8,612,026	\$	10,037,855
Total all other governmental funds	\$ 14,854,526	\$	8,546,044	\$	8,612,026	\$	10,037,855

		Fi	scal Year								
	2018		2017		2016		2015		2014	2013	
\$	_	\$	_	\$	_	\$	_	\$	_	\$	_
Ψ	_	Ψ	-	4	=	4	=	Ψ	=	Ψ	-
	2,331,161		2,231,504		1,898,504		2,252,430		2,241,954		2,144,797
\$	2,331,161	\$	2,231,504	\$	1,898,504	\$	2,252,430	\$	2,241,954	\$	2,144,797
\$	10,018,743	\$	9,156,723	\$	8,073,301	\$	7,141,457	\$	6,970,715	\$	12,636,124
\$	10,018,743	\$	9,156,723	\$	8,073,301	\$	7,141,457	\$	6,970,715	\$	12,636,124

	2022	2021	2020	2019
Revenues				
Taxes and assessments	\$ 7,277,375	\$ 7,081,366	\$ 6,852,338	\$ 6,712,056
Licenses and permits	5,087,215	4,647,886	4,580,919	4,755,060
Charges for services	322	1,738	2,370	-
Intergovernmental	10,316,201	5,430,731	3,967,110	4,505,694
Fines and forfeitures	401,654	481,622	444,041	472,783
Miscellaneous	903,283	942,849	1,086,731	1,298,998
Total revenues	23,986,050	18,586,192	16,933,509	17,744,591
Expenditures				
Current operating:				
General government	3,141,658	2,924,183	2,337,221	2,187,866
Community and youth services	41,020	34,124	29,150	36,052
Community development	476,623	511,758	682,662	563,072
Parks	679,935	722,508	527,408	547,578
Public safety	8,534,944	7,945,906	7,795,994	7,725,741
Public works	853,385	988,495	894,522	811,574
Capital outlay	1,380,690	2,363,979	3,589,364	2,882,018
Debt service				
Principal	1,156,000	1,163,000	1,073,000	1,018,000
Interest	596,873	655,135	709,679	766,918
Total expenditures	16,861,128	17,309,088	17,639,000	16,538,819
Revenues over (under) expenditures	7,124,922	1,277,104	(705,491)	1,205,772
Other financing sources (uses)				
Issuance of debt	-	=	=	=
Proceeds from the sale of capital assets	12,526	26,000	=	=
Transfers in	199,500	228,900	285,000	100,000
Transfers out	(727,800)	(770,551)	(826,049)	(600,400)
Total other financing sources (uses)	(515,774)	(515,651)	(541,049)	(500,400)
Net change in fund balances	6,609,148	761,453	(1,246,540)	705,372
Fund balance, beginning of year	12,570,189	11,808,736	13,055,276	12,349,904
Fund balance, end of year	\$ 19,179,337	\$ 12,570,189	\$ 11,808,736	\$ 13,055,276
Debt service as a percentage of noncapital expenditures	11.3%	12.2%	12.7%	13.1%

		F	iscal Year								
	2018		2017		2016		2015		2014		2013
¢	6 225 201	¢	5 902 709	¢	6 207 072	¢	6 111 205	¢	0.004.150	¢	7,000,950
\$	6,335,201 4,093,764	\$	5,803,798 3,246,930	\$	6,287,872 3,685,709	\$	6,444,385 3,319,557	\$	9,984,150 2,919,492	\$	7,009,859 2,767,306
	4,093,704		3,240,930		3,083,709		3,319,337		2,919,492		2,707,300
	3,663,137		3,398,159		3,267,481		3,237,002		3,158,760		3,803,537
	387,003		423,291		415,874		386,984		448,615		571,525
	1,066,267		1,324,651		1,284,531		1,236,979		1,248,775		1,613,364
	15 5 45 050		1.1.10 < 0.20		1404146		14.624.005		15.550.502		1555501
	15,545,372		14,196,829		14,941,467		14,624,907		17,759,792		15,765,591
	2,109,767		1,947,167		2,280,259		1,645,180		2,912,876		1,728,960
	22,187		14,926		29,317		19,493		15,971		5,530
	520,647		492,419		532,274		584,370		740,748		671,543
	421,668		300,842		306,683		281,119		269,821		293,089
	7,120,604		6,625,239		6,529,017		6,170,100		5,951,077		5,822,788
	902,689		787,918		807,639		704,993		976,579		909,450
	3,221,793		600,016		1,152,734		1,676,533		4,993,159		4,050,924
	860,000		810,000		1,490,000		2,030,000		6,294,000		1,668,000
	752,440		795,080		872,820		938,565		1,201,582		1,280,764
	15,931,795		12,373,607		14,000,743		14,050,353		23,355,813		16,431,048
	(386,423)		1,823,222		940,724		574,554		(5,596,021)		(665,457)
	1,800,000		_		_		_		_		_
	8,500		17,000		27,496		_		_		_
	215,700		-		27,150		76,481		4,217,166		1,036,256
	(676,100)		(423,800)		(390,302)		(469,817)		(4,189,397)		(1,099,048)
	1,348,100		(406,800)		(362,806)		(393,336)		27,769		(62,792)
			<u> </u>						· · · · · ·		
	961,677		1,416,422		577,918		181,218		(5,568,252)		(728,249)
	11,388,227		9,971,805		9,393,887		9,212,669		14,780,921		15,509,170
\$	12,349,904	\$	11,388,227	\$	9,971,805	\$	9,393,887	\$	9,212,669	\$	14,780,921
	12.7%		13.6%		18.4%		24.0%		40.8%		23.8%

## STATISTICAL SECTION

## REVENUE CAPACITY

June 30,	sidential Property	Tarm operty	imercial roperty	ustrial operty
2012-13	\$ 1,632,503	\$ 2,047	\$ 422,279	\$ 2,620
2013-14	1,685,116	1,991	434,358	-
2014-15	1,767,018	2,088	445,738	-
2015-16	1,834,924	2,011	467,014	-
2016-17	1,912,682	2,115	491,943	-
2017-18	1,985,939	2,337	526,220	-
2018-19	2,055,468	2,299	565,050	-
2019-20	2,124,999	1,906	584,633	-
2020-21	2,198,895	1,993	604,083	-
2021-22	2,275,819	1,952	621,876	-

<sup>\*</sup> Per \$1,000 of assessed value

Personal Property		Utility coperty	al Measure ) Assessed Value	l Direct Rate *	Real Market Value		
\$ 27,604	\$	37,470	\$ 2,124,523	\$ 2.08	\$	2,604,791	
27,136		33,960	2,182,561	2.08		2,669,051	
28,348		35,228	2,278,420	2.08		2,878,298	
31,126		38,504	2,373,579	2.08		3,034,894	
31,312		38,882	2,476,934	2.08		3,272,616	
33,013		48,389	2,595,898	2.08		3,729,329	
33,678		54,179	2,710,674	2.08		4,116,926	
33,044		54,517	2,799,099	2.08		4,449,357	
35,922		50,517	2,891,410	2.08		4,650,919	
36,518		49,916	2,986,081	2.08		4,810,956	

## CITY OF KEIZER, OREGON DIRECT AND OVERLAPPING PROPERTY TAXES LAST TEN FISCAL YEARS - UNAUDITED (rate per \$1,000 of assessed value)

	2021-22		2020-21		2019-20		2018-19		2017-18	
City of Keizer	\$	2.08	\$	2.08	\$	2.08	\$	2.08	\$	2.08
Overlapping Governments:  Marion County		3.03		3.03		3.03		3.03		3.03
Keizer Fire District		2.08		2.09		2.03		2.07		2.08
Marion County Fire District		2.49		2.21		2.90		2.91		2.92
Marion County Soil & Water		0.05		0.05		0.05		0.04		0.05
Marion County Extension and 4-H		0.05		0.05		0.05		0.05		0.05
School District		7.27		7.26		7.15		7.37		6.08
Willamette Regional ESD		0.30		0.30		0.30		0.30		0.30
Community College		0.89		0.89		0.89		0.90		0.90
Regional Library		0.08		0.08		0.08		0.08		0.08
Transit District		0.76		0.76		0.76		0.76		0.76
Total	\$	19.08	\$	18.80	\$	19.32	\$	19.58	\$	18.32

20	16-17	2015-16		 14-15	20	13-14	 12-13
\$	2.08	\$	2.08	\$ 2.08	\$	2.08	\$ 2.08
	3.03		3.03	3.02		3.02	3.02
	2.08		2.04	2.05		1.81	1.82
	2.93		2.51	2.52		2.53	2.47
	0.05		0.05	0.05		0.05	0.05
	0.05		0.05	-		-	-
	5.87		6.52	6.40		6.67	6.69
	0.30		0.30	0.30		0.30	0.30
	0.90		0.92	0.89		0.86	0.90
	0.08		0.08	0.08		0.08	0.08
	0.76		0.76	0.76		0.76	 0.76
\$	18.13	\$	18.35	\$ 18.15	\$	18.16	\$ 18.17

	2022				
Industry	Rank	Assessed Valuation	Percent of Total Assessed Value		
Real Estate	1	\$ 71.471.930	1.49%		
Real Estate	2		0.33%		
Real Estate	3		0.31%		
Retail	4	13,426,510	0.28%		
Retail	5	13,262,540	0.28%		
Retirement Center	6	13,178,450	0.27%		
Real Estate	7	13,057,910	0.27%		
Real Estate	8	12,777,540	0.27%		
Retirement Center	9	11,752,010	0.24%		
Real Estate	10	10,891,960	0.23%		
Real Estate		-	-		
Real Estate		-	-		
Retirement Center		-	-		
Real Estate		-	-		
Natural Gas		20,772,000	0.43%		
Electricity		16,727,000	0.35%		
Municipality		7,843,250	0.16%		
		4,569,948,706	95.09%		
		\$ 4,805,930,046	100.00%		
	Real Estate Real Estate Real Estate Retail Retail Retirement Center Real Estate Real Estate Retirement Center Real Estate Retirement Center Real Estate Retirement Center Real Estate	Real Estate 2 Real Estate 3 Retail 4 Retail 5 Retirement Center 6 Real Estate 7 Real Estate 8 Retirement Center 9 Real Estate 10 Real Estate 10 Real Estate Real Estate Real Estate Retirement Center Real Estate Retirement Center Real Estate Retirement Center Real Estate	Industry         Rank         Assessed Valuation           Real Estate         1         \$ 71,471,930           Real Estate         2         15,895,040           Real Estate         3         14,925,200           Retail         4         13,426,510           Retail         5         13,262,540           Retirement Center         6         13,178,450           Real Estate         7         13,057,910           Real Estate         8         12,777,540           Retirement Center         9         11,752,010           Real Estate         -         -           Real Estate		

<sup>\*</sup>Related to baseball stadium property

		2013	
Rank		Assessed Valuation	Percent of Total Assessed Value
1	\$	50,244,950	2.09%
1	φ	30,244,930	2.0970
		-	-
2		11 022 617	0.50%
2 4		11,923,617	0.43%
4		10,319,826	0.43%
2		11 000 020	0.460/
3 6		11,080,939	0.46% 0.41%
0		9,792,990	0.41%
7		9 907 530	0.270/
7		8,807,520	0.37%
9		6,181,160	0.26%
8		8,333,100	0.35%
5		10,100,270	0.42%
10		5,681,530	0.24%
		14,475,000	0.60%
		14,583,000	0.61%
		5,522,780	0.23%
		2,237,305,563	93.05%
	\$	2,404,352,245	100.00%

## CITY OF KEIZER, OREGON GENERAL FUND PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS - UNAUDITED

Fiscal year ended	Tax	es levied in	C	ollected in fisco	al vear of levy	 llections ubsequent	Total Coll	ections	
June 30,		fiscal year	Amount		% of Levy	years	Amount	% of Levy	
2012-13	\$	4,215,696	\$	4,070,606	96.56%	\$ 144,365	\$ 4,214,971	99.98%	
2013-14		4,380,096		4,249,504	97.02%	129,390	4,378,894	99.97%	
2014-15		4,556,032		4,437,265	97.39%	117,128	4,554,393	99.96%	
2015-16		4,948,959		4,840,799	97.81%	106,322	4,947,121	99.96%	
2016-17		5,165,626		5,004,062	96.87%	158,728	5,162,790	99.95%	
2017-18		5,409,298		5,238,586	96.84%	166,180	5,404,766	99.92%	
2018-19		5,650,021		5,480,648	97.00%	157,816	5,638,464	99.80%	
2019-20		5,834,255		5,664,681	97.09%	143,931	5,808,612	99.56%	
2020-21		6,025,257		5,918,723	98.23%	66,166	5,984,889	99.33%	
2021-22		6,222,608		6,062,294	97.42%	-	6,062,294	97.42%	

## STATISTICAL SECTION

## DEBT CAPACITY

## CITY OF KEIZER, OREGON RATIO OF BONDED DIRECT DEBT TO ASSESSED VALUE AND BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

Fiscal Year	Population	Assessed Value (in thousands)	Gross Bonded Debt	Less Debt Service Money Available	Net Bonded Debt	Ratio of Net Bonded Debt Per Capita	Ratio of Net Bonded Debt to Assessed Value	Percentage of Total Personal Income*
2012-13	36,715	\$ 2,124,523	\$ 22,050,000	\$ 2,687,875	\$ 19,362,125	527.36	1.04%	1.73%
2013-14	36,735	2,182,561	19,050,000	2,685,746	16,364,254	445.47	0.87%	1.48%
2014-15	36,795	2,278,420	16,985,000	2,685,804	14,299,196	388.62	0.75%	1.30%
2015-16	36,985	2,373,579	15,495,000	2,693,208	12,801,792	346.13	0.65%	1.13%
2016-17	37,505	2,476,934	14,685,000	2,704,120	11,980,880	319.45	0.59%	1.03%
2017-18	38,345	2,595,898	13,825,000	2,716,376	11,108,624	289.70	0.53%	0.88%
2018-19	38,505	2,710,674	12,895,000	2,724,408	10,170,592	264.14	0.48%	0.78%
2019-20	38,580	2,799,099	11,925,000	2,735,391	9,189,609	238.20	0.43%	0.68%
2020-21	38,585	2,891,410	10,865,000	2,683,235	8,181,765	212.05	0.38%	0.59%
2021-22	39,458	2,986,081	9,815,000	2,697,467	7,117,533	180.38	0.33%	N/A

#### Source:

Marion County Assessor's Office Portland State University, Population Research and Census Center City of Keizer Finance Department

### CITY OF KEIZER, OREGON RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

Fiscal Year	Governme General igation Bonds Debt	activites Private Placement Notes	 ssiness-type Activities Private Placement Notes	0	Total utstanding Debt	Percentage of Personal Income	Population	Debt per Capita
2012-13	\$ 22,055,000	\$ -	\$ 1,575,000	\$	23,630,000	1.86%	36,715	643.61
2013-14	17,755,000	-	1,405,000		19,160,000	1.48%	36,735	521.57
2014-15	16,985,000	-	1,225,000		18,210,000	1.39%	36,795	494.90
2015-16	15,495,000	-	1,040,000		16,535,000	1.20%	36,985	447.07
2016-17	14,685,000	-	850,000		15,535,000	1.09%	37,505	414.21
2017-18	13,825,000	1,800,000	650,000		16,275,000	1.03%	38,345	424.44
2018-19	12,895,000	1,712,000	440,000		15,047,000	0.91%	38,505	390.78
2019-20	11,925,000	1,609,000	225,000		13,759,000	0.79%	38,580	356.64
2020-21	10,865,000	1,506,000	-		12,371,000	0.67%	38,585	320.62
2021-22	9,815,000	1,400,000	-		11,215,000	N/A	39,458	284.23

#### Source:

Marion County Assessor's Office Portland State University, Population Research and Census Center City of Keizer Finance Department

			Overlapping					
Governmental unit	Real Market Value (In Thousands)	Percent Overlapping	Gross Property-tax Backed Debt	Net Property-tax Backed Debt				
Direct:								
City of Keizer	\$ 4,810,956	100.00%	\$ 11,215,000	\$ 11,215,000				
Overlapping: Marion County	49,733,124	15.54%	9,712,270	4,837,802				
Keizer Fire District	4,582,854	99.10%	5,153,164	2,903,609				
Marion County Fire District	6,659,877	9.18%	343,474	22,041				
Salem-Keizer School District 24J	30,552,599	20.52%	185,346,548	185,346,548				
Gervais School District 1	1,553,865	0.01%	948	948				
Chemeketa Community College	49,733,124	10.66%	13,374,296	10,069,860				
Willamette ESD	49,447,719	9.71%	1,671,522	622,961				
Total Overlapping			215,602,222	203,803,769				
Total Direct and Overlapping Debt			\$ 226,817,222	\$ 215,018,769				

Note: Overlapping taxing jurisdictions are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates portion of the outstanding debt of those overlapping governments that is borne by the residents and business of the City of Keizer.

Source: Oregon State Treasury

### CITY OF KEIZER, OREGON LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS - UNAUDITED

Fiscal Year	Debt Limit	Total Debt Applicable to Limit	Legal Debt Margin *	Total Net Debt Applicable
2012-13	\$ 78,143,734	\$ 22,050,000	\$ 56,093,734	28.22%
2013-14	80,071,541	17,755,000	62,316,541	22.17%
2014-15	86,348,943	16,985,000	69,363,943	19.67%
2015-16	91,046,830	15,495,000	75,551,830	17.02%
2016-17	98,178,467	14,685,000	83,493,467	14.96%
2017-18	111,879,882	15,625,000	96,254,882	13.97%
2018-19	123,507,779	14,607,000	108,900,779	11.83%
2019-20	133,480,718	13,534,000	119,946,718	10.14%
2020-21	139,527,569	12,371,000	127,156,569	8.87%
2021-22	169,545,745	11,215,000	158,330,745	6.61%

ORS 287.004 provides a debt limit of 3% of the true cash value (market) of all taxable property within the City boundaries.

#### Source:

Marion County Tax Assessors Office City of Keizer Finance Department

<sup>\*</sup> The legal debt margin has been calculated in accordance with the provisions of ORS 287.004.

## CITY OF KEIZER, OREGON PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS - UNAUDITED

Fiscal Year	,	Gross	Less Direct Operating	4	et Revenues Available for Debt Service		Deb rincipal		ice Requirem	ents	Total	Coverage
		Revenues	 Expenses					-	Interest		Total	Coverage
				STR	REET FUND -	GAS T	AX LOAN					
2012-13	\$	2,073,957	\$ 3,163,773	\$	(1,089,816)	\$	183,000	\$	26,872	\$	209,872	(5.2)
2013-14		2,128,602	1,779,211		349,391		190,000		19,561		209,561	1.7
2014-15		2,168,436	1,757,477		410,959		-		-		-	-
2015-16		2,291,471	1,844,554		446,917		-		-		-	-
2016-17		2,458,630	1,261,008		1,197,622		-		-		-	-
2017-18		2,483,189	2,956,710		(473,521)		-		-		-	-
2018-19		3,033,210	959,812		2,073,398		88,000		60,238		148,238	14.0
2019-20		2,676,014	1,049,661		1,626,353		103,000		52,139		155,139	10.5
2020-21		2,892,647	1,137,159		1,755,488		103,000		49,075		152,075	11.5
2021-22		3,395,771	1,005,318		2,390,453		106,000		45,933		151,933	15.7
					WATER FU	U <b>ND L</b>	OAN					
2011-12	\$	2,430,151	\$ 1,919,503	\$	510,648	\$	155,000	\$	74,518	\$	229,518	2.2
2012-13		2,537,001	1,967,837		569,164		165,000		67,958		232,958	2.4
2013-14		2,591,882	2,125,666		466,216		170,000		61,090		231,090	2.0
2014-15		2,840,186	2,172,980		667,206		180,000		53,915		233,915	2.9
2015-16		3,068,231	2,488,202		580,029		185,000		46,433		231,433	2.5
2016-17		2,934,480	2,322,705		611,775		190,000		38,745		228,745	2.7
2017-18		3,249,509	2,401,793		847,716		200,000		30,750		230,750	3.7
2018-19		3,284,318	2,466,926		817,392		210,000		22,345		232,345	3.5
2019-20		3,359,859	2,584,931		774,928		215,000		13,633		228,633	3.4
2020-21		3,592,922	2,832,168		760,754		225,000		14,980		239,980	3.2

## STATISTICAL SECTION

# DEMOGRAPHIC AND ECONOMIC INFORMATION

## CITY OF KEIZER, OREGON DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS - UNAUDITED

Fiscal Year	Population at July 1	Area (square mile)	Average Density (persons/ square mile)	Total Personal Income	Per Capita Personal Income	School Enrollment	Average Annual Unemployment
2012-13	36,715	7.36	4,988	\$ 1,271,917,745	\$ 34,643	7,256	8.4%
2013-14	36,735	7.36	4,991	1,290,610,755	35,133	7,478	7.3%
2014-15	36,795	7.36	4,999	1,305,817,755	35,489	7,332	6.1%
2015-16	36,985	7.36	5,025	1,375,805,015	37,199	7,354	5.2%
2016-17	37,505	7.36	5,096	1,431,490,840	38,168	7,466	4.4%
2017-18	38,345	7.36	5,210	1,575,711,085	41,093	7,676	4.1%
2018-19	38,505	7.36	5,232	1,657,332,210	43,042	7,663	4.2%
2019-20	38,580	7.36	5,242	1,742,195,640	45,158	7,600	6.3%
2020-21	38,585	7.36	5,243	1,838,112,230	47,638	6,822	6.2%
2021-22	39,458	7.36	5,361	N/A	N/A	6,752	5.0%

#### Sources:

Portland State University, Population Research and Census Center City of Keizer Community Development Department Bureau of Economic Analysis US Department of Labor, Bureau of Labor Statistics Salem Keizer School District

		Number of employees			
Name	Industry	2022	2013		
State of Oregon	State	20,100	22,000		
Salem Hospital	Healthcare	5,100	3,900		
Salem-Keizer School District	Primary and secondary public schools	5,000	5,000		
Norpac Foods, Incorporated	Food processor	-	1,000		
Marion County	County	1,800	1,438		
U.S. Federal Agencies	Federal	1,800	1,300		
City of Salem	Municipal	1,300	1,334		
State Accident Insurance Fund	Insurance	1,100	837		
Chemeketa Community College	State college of higher education	950	700		
Willamette University	Private University	685	850		

## STATISTICAL SECTION

## **OPERATING INFORMATION**

	2021-22		2020-21	2	019-20	2	2018-19
GOVERNMENT ACTIVITIES:							
General Government:							
Number of municipal court citations processed	1,28	1	1,667		1,700		2,198
Number of land use applications processed	1	6	21		22		-
Number of building permits:							
Single family dwellings	2	9	20		35		30
Multi-family units	12	2	8		28		-
Valuation of permits issued (expressed in thousands)	\$ 24,97	8 \$	5,023	\$	12,202	\$	9,761
Public Safety:							
Number of arrests by patrol officers	N/A		N/A		N/A		2,029
Number of traffic violations cited	1,28	1	1,667		1,770		1,774
BUSINESS-TYPE ACTIVITIES:							
Water:							
Number of meters							
Single-family residential	10,89	0	10,212		10,335		10,308
Multi-family residential	26.	5	256		258		259
Commercial	39	4	372		465		466
Consumption (ccf)							
Single-family residential	1,040,78	2	1,068,985		1,031,793		1,078,405
Multi-family residential	375,75	8	376,793		338,444		330,753
Commercial	165,73	8	166,635		156,527		149,471
Number of private fire lines	10	1	82		82		83
Sewer							
Number of accounts	10,74	0	10,721		10,684		10,696

Based on active meters at fiscal year end

Source: City of Keizer Community Development Department City of Keizer Police Department

 2017-18	7-18 2016-17		2015-16		2014-15		2013-14		2012-13	
1,702		2,016		2,036		1,263		1,712		2,499
25		36		23		17		23		15
28		47		91		68		45		33
17		3		19		69		-		-
\$ 8,255	\$	34,503	\$	69,190	\$	32,464	\$	26,236	\$	17,198
1,854		1,165		1,171		1,698		1,844		1,725
1,264		2,303		1,757		1,374		1,932		2,102
10,334		10,304		10,235		10,108		9,956		9,431
259		261		254		250		249		254
466		452		447		449		426		387
1,047,355		1,021,708		1,115,548		1,068,653		1,041,894		1,039,564
317,031		327,037		393,083		320,347		320,741		302,744
147,110		167,630		173,790		161,668		153,453		150,256
83		80		76		70		65		60
10,655		10,557		10,343		10,274		10,189		10,136

	2022	2021	2020	2019
GOVERNMENT ACTIVITIES:				
General Government:				
Number of City owned building facilities	3	3	3	3
reminer of eary owned standing recinites	3	J	J	J
Public Safety:				
Number of jail facilities (holding cells)	2	2	2	2
Parks and Recreation:				
Number of Parks and Acreage:				
Neighborhood parks (15)	65.5	65.5	65.5	65.5
Community parks (2)	27	27	27	27
Regional park (1)	148	148	148	148
Landscape areas (1)	0.5	0.5	0.5	0.5
Historical areas (1)	0.5	0.5	0.5	0.5
Streets:				
Miles of streets and alleys:				
Streets - Lane Miles	224	206	206	206
Alleys	2	2	2	2
Number of street, pedestrian, and other bridges	7	7	7	7
Number of traffic signals	22	22	22	21
BUSINESS-TYPE ACTIVITIES:				
Water System:				
Number of reservoirs	3	3	3	3
Storage capacity (in millions of gallons)	2.75	2.75	2.75	2.75
Annual production (in millions of cubic feet)	171.6	190.7	167	187.6
Miles of water line	127.4	126.7	126.7	126.7
Number of pump stations	15	15	15	15
Number of public hydrants	954	907	907	907
Sewer System:				
Miles of storm drains	76	73	73	73
Miles of sewer lines	117	105	105	105
Number of lift stations	1	1	1	1

Source: City of Keizer Public Works Department and Police Department

2018	2017	2016	2015	2014	2013
3	3	3	3	3	3
2	2	2	2	2	2
65.5	65.5	65.5	65.5	65.5	65.5
27	27	27	27	27	27
148	148	148	148	148	148
0.5	0.5	0.5	0.5	0.5	0.5
0.5	0.5	0.5	0.5	0.5	0.5
•	• 0 •	-0.4	-0-		-0.4
206	206	206	205	204	204
2	2	2	2	2	2
7	7	7	7	7	7
21	21	21	21	20	20
3	3	3	3	3	3
2.75	2.75	2.75	2.75	2.75	2.75
187.6	173.1	177.2	179.4	165.5	172.5
125	125	107	107	106	106
15	15	16	16	160	16
898	898	898	898	859	859
070	070	070	070	03)	037
73	73	80	80	80	80
105	105	105	105	105	105
1	1	1	1	1	1

## CITY OF KEIZER, OREGON BUDGETED CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS - UNAUDITED

Fiscal Year	Planning	General Government	Parks	Public Safety	Public Works	Total
2012-13	4.00	17.00	2.00	45.00	23.00	91.00
2013-14	4.00	18.00	2.00	45.00	24.00	93.00
2014-15	5.00	19.00	2.00	45.00	24.00	95.00
2015-16	5.00	18.00	2.00	46.00	24.00	95.00
2016-17	5.00	18.00	2.00	45.00	23.00	93.00
2017-18	5.00	18.00	4.00	49.50	24.00	100.50
2018-19	5.00	18.00	4.00	49.50	24.00	100.50
2019-20	5.00	18.00	4.00	49.50	25.00	101.50
2020-21	5.00	19.00	4.00	50.00	25.00	103.00
2021-22	4.00	19.00	4.00	50.00	25.00	102.00

Source: City of Keizer Finance Department

## **COMPLIANCE SECTION**



## GROVE, MUELLER & SWANK, P.C. Certified Public Accountants and Consultants

475 Cottage Street NE, Suite 200, Salem, OR 97301 (503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Honorable Mayor and Council Members City of Keizer 930 Chemawa Road NE Keizer, Oregon 97303

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the City of Keizer, Oregon (the City) as of and for the year ended June 30, 2022 and have issued our report thereon dated December 16, 2022.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Accountability for collecting or receiving money by elected officials no money was collected or received by elected officials.

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

#### Restriction on Use

This report is intended solely for the information and use of the City Council and management of the City of Keizer and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

Bv·

Ryan T. Pasquarella, Shareholder

December 16, 2022

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